

1937-38-39.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA,  
CANBERRA.

VOTES AND PROCEEDINGS  
OF THE  
HOUSE OF REPRESENTATIVES.

No. 119.

THURSDAY, 30TH NOVEMBER, 1939.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable G. J. Bell) took the Chair, and read Prayers.
2. COMMONWEALTH RAILWAYS—REPORT FOR 1938-39—MOTION FOR PRINTING PAPER.—Mr. Perkins (Minister representing the Minister for the Interior) presented, pursuant to Statute, the following Paper :—  
Commonwealth Railways Act—Report on Commonwealth Railways Operations for year 1938-39.  
Mr. Curtin (Leader of the Opposition) moved, That the Paper be printed.  
Mr. Speaker drew attention to the fact that Standing Order No. 68 set out the routine of business to be proceeded with each day, and informed the House that, at this stage, a debate on the motion would not be in order.  
Mr. Menzies (Prime Minister) moved, That the debate be now adjourned.  
Question—That the debate be now adjourned—put and passed.  
Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.
3. CONTROL OF IMPORTS—MINISTERIAL STATEMENT.—Mr. John Lawson (Minister for Trade and Customs), by leave, made a Ministerial Statement, informing the House of the intention to promulgate regulations licensing the importation of goods, and indicated the aims of the control system and the conditions under which licences would be granted.
4. CORNSACKS—MINISTERIAL STATEMENT.—Sir Frederick Stewart (Acting Minister for Supply and Development), by leave, made a Ministerial Statement setting out the facts concerning the action taken by the Commonwealth Government and the State Governments to ensure adequate supplies and to control prices of cornsacks.
5. STATEMENT BY MEMBER.—Mr. Cameron, by leave, made a Statement with reference to a paragraph which appeared in a recent issue of the *Tweed Daily*, Murwillumbah, in which an officer of the Department of Information was reported as publicly criticizing a speech made in the House of Representatives by the honorable Member for Barker.
6. PAPERS.—The following Paper was presented, by command of His Excellency the Governor-General—  
National Security Act—Butter and Cheese Acquisition Regulations—Notice.  
Ordered to lie on the Table.  
The following Papers were presented, pursuant to Statute—  
Australian Soldiers Repatriation Act—Repatriation Commission—Report for year 1938-39.  
Lands Acquisition Act—Land acquired for Defence purposes—Derrimut, Victoria.  
National Security Act—Wheat Acquisition Regulations—Order.  
New Guinea Act—Ordinances of 1939—  
No. 13.—Weights and Measures.  
No. 18.—Medical.  
No. 22.—Appropriation 1939-1940.  
Wireless Telegraphy Act—Regulations Amended—Statutory Rules 1939, No. 156.
7. POSTPONEMENT OF ORDERS OF THE DAY.—Ordered—That Orders of the Day Nos. 1 and 2 be postponed until after Order of the Day No. 3, Government Business.
8. MESSAGES FROM THE GOVERNOR-GENERAL.—ESTIMATES 1939-40 [No. 2].—The following Messages from His Excellency the Governor-General were presented, and were read by Mr. Speaker :—

GOWRIE,

*Governor-General.**Message No. 100.*

In accordance with the requirements of Section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives, in substitution for the Estimates transmitted on 8th September, 1939, Estimates of Revenue and Expenditure for the year ending the thirtieth day of June, One thousand nine hundred and forty, and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 30th November, 1939.

GOWRIE,

*Governor-General.**Message No. 101.*

In accordance with the requirements of Section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives, in substitution for the Estimates transmitted on 8th September, 1939, Estimates of Expenditure for Additions, New Works, Buildings, &c., for the year ending the thirtieth day of June, One thousand nine hundred and forty, and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 30th November, 1939.

30th November, 1939.

Severally ordered to lie on the Table, and, together with the accompanying Estimates, to be printed and referred to the Committee of Supply forthwith.

9. SUPPLY—FINANCIAL STATEMENT.—The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee.)

Mr. Spender (Acting Treasurer) delivered a Financial Statement, and then moved, That the first item in the Estimates, under Division No. 1.—The Senate—namely—

Salaries and allowances . . . . . £8,040

be agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Prowse reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

10. WAYS AND MEANS [“GRIEVANCE DAY”, CUSTOMS TARIFF AMENDMENT (NO. 14), AND EXCISE TARIFF AMENDMENT (NO. 7)].—Pursuant to the provisions of Standing Order No. 241, the Order of the Day having been read for going into the Committee of Ways and Means—

Question—That Mr. Speaker do now leave the Chair—put and passed.

Whereupon Mr. Speaker left the Chair, and the House resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. John Lawson (Minister for Trade and Customs) moved—

CUSTOMS TARIFF AMENDMENT (NO. 14).

That the Schedule to the *Customs Tariff* 1933–1939, as proposed to be amended by Customs Tariff Proposals, be further amended as hereinafter set out, and that, on and after the first day of December, One thousand nine hundred and thirty-nine, at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Customs be collected in pursuance of the *Customs Tariff* 1933–1939 as so amended.

That in this Resolution “Customs Tariff Proposals” mean the Customs Tariff Proposals introduced into the House of Representatives on the following dates namely:—

8th September, 1939;  
14th September, 1939 (Customs Tariff Proposals No. 10);  
21st September, 1939; and  
22nd September, 1939.

#### IMPORT DUTIES.

Tariff Items.	British Preferential Tariff.	Intermediate Tariff.	General Tariff.
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#### DIVISION XI.—JEWELLERY AND FANCY GOODS.

320. By omitting the whole of paragraph (1) of sub-item (c) and inserting in its stead the following paragraph:— “(1) Sensitized kinematograph film, unexposed per lineal foot	1d.	1d.	1d.”
By omitting the whole of sub-paragraph (a) of paragraph (2) of sub-item (c) and inserting in its stead the following sub-paragraph:— “(a) Suitable for use only with home kinematographs per lineal foot	1d.	1d.	1½d.”
By omitting the whole of clause (1) of sub-paragraph (c) (fourth time occurring) of paragraph (2) of sub-item (c) and inserting in its stead the following clause:— “(1) (a) Film for exhibition purposes only and not imported for or intended for purposes of copying per lineal foot (b) Negative film or film imported for or intended for purposes of copying topical, scenic, travel-talk and similar films, serial films, and complete films not exceeding 2,000 lineal feet in length, as prescribed by Departmental By-laws per lineal foot	1d.	5d.	5d.
By omitting the whole of clause (3) of sub-paragraph (c) (fourth time occurring) of paragraph (2) of sub-item (c) and inserting in its stead the following clause:— “(3) N.E.I. per lineal foot	Free	4d.	4d.”
By adding a further proviso to paragraph (2) of sub-item (c) as follows:— “And provided further, that, in respect of this paragraph, where a film is imported containing more than one series of exposures placed side by side across its width, duty shall be charged on each series of exposures as if each series were a separate film.”	1d.	5d.	5d.”

30th November, 1939.

EXCISE TARIFF AMENDMENT (No. 7).

That the Schedule to the *Excise Tariff* 1921-1939 as proposed to be amended by Excise Tariff Proposals be further amended as hereinafter set out, and that on and after the first day of December, One thousand nine hundred and thirty-nine, at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Excise be collected in pursuance of the *Excise Tariff* 1921-1939 as so amended.

That in this Resolution "Excise Tariff Proposals" mean the Excise Tariff Proposals introduced into the House of Representatives on the following dates :—

8th September, 1939 ; and  
21st September, 1939.

EXCISE DUTIES.

Articles	Rate of Duty.
11. By adding a new paragraph (3) to sub-item (A) (third time occurring) as follows :— " (3) Produced by National Oil Proprietary Limited from shale mined on the land described in the First Part of the Fourth Schedule to the Agreement (a copy of which is set forth in the Schedule to the <i>National Oil Proprietary Limited Agreement Act</i> 1937) as read and construed in the manner provided by the Agreement made on the 25th October, 1939, between the parties to the first-mentioned Agreement—	
(a) For each gallon not exceeding 10,000,000 gallons in each year commencing on the first day of January	Id.
(b) For each gallon exceeding 10,000,000 gallons in each year commencing on the first day of January	6½d."

Progress to be reported, and leave asked to sit again.

The House resumed ; Mr. Prowse reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

11. WAR ACTIVITIES OF THE FIGHTING SERVICES—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—The Order of the Day having been read for the resumption of the debate on the following motion of Mr. Street (Minister for the Army), That the Paper [*presented on the 16th instant*], viz. :—

War Activities of the Fighting Services—Ministerial Statement—

be printed—

Debate resumed.

Mr. Rosevear addressing the House and not having concluded his speech at the termination of the time allowed by Standing Order No. 257B—

Ordered—That the right honorable Member have leave to continue his speech.

Debate continued.

Sir Earle Page addressing the House and not having concluded his speech at the termination of the time allowed by Standing Order No. 257B—

Ordered—That the right honorable Member have leave to continue his speech.

Debate continued.

Mr. Forde moved, as an amendment, That all words after "That" be omitted with a view to the insertion of the following words in place thereof :—"in the opinion of this House the rate of pay to a private in the Second Australian Imperial Force should be not less than 7s. per day, with an allowance of 3s. per day for a wife, and 1s. 6d. per day for each child under the age of 16 years, deferred pay to be at the rate of 1s. per day on embarkation ; and, for the Militia Forces, the rate of pay shall be not less than 8s. per day for a private, with 3s. per day allowance for a wife, and 1s. 6d. per day for each dependent child—commissioned ranks to be graduated on this basic scale".

Mr. Thompson moved, That the debate be now adjourned.

Question—That the debate be now adjourned—put.

The House divided (The Speaker, Mr. Bell, in the Chair)—

Ayes, 30.

Noes, 27.

Mr. Anthony	Mr. Menzies	Mr. Barnard	Mr. McHugh
Mr. Badman	Mr. Paterson	Mr. Beasley	Mr. Mulcahy
Mr. Cameron	Mr. Perkins	Mr. Blackburn	Mr. Pollard
Mr. Collins	Mr. Prowse	Mr. Brennan	Mr. Riordan
Mr. Corser	Mr. Rankin	Mr. Clark	Mr. Scully
Mr. Fadden	Mr. Scholfield	Mr. Conelan	Mr. Sheehan
Mr. Francis	Mr. Stacey	Mr. Curtin	Mr. Spurr
Mr. Gregory	Sir Frederick Stewart	Mr. Drakeford	Mr. Ward
Sir Henry Gullett	Mr. Street	Mr. Forde	Mr. Watkins
Mr. Harrison	Mr. Thompson	Mr. Frost	<b>Mr. Wilson</b>
Mr. Hutchinson	<b>Mr. Thorby</b>	Mr. Green	
Mr. Jennings	Mr. White	Mr. Holloway	
Mr. Jolly		Mr. James	<i>Tellers:</i>
Mr. Lane	<i>Tellers:</i>	Mr. Makin	Mr. Gander
Mr. John Lawson	Mr. Nock	Mr. Martens	Mr. George Lawson
Mr. McEwen	Mr. Price		

And so it was resolved in the affirmative.

Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.

30th November, 1939.

12. **POSTPONEMENT OF ORDERS OF THE DAY.**—Ordered—That Orders of the Day Nos. 4 to 8 be postponed until after Order of the Day No. 9, Government Business.
13. **WINE EXPORT BOUNTY BILL 1939.**—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.  
Question—put and passed.—Bill read a second time.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Clauses 1 to 10 agreed to.

Clause 11—

On the motion of Mr. John Lawson (Minister for Trade and Customs), the following amendment was made, after debate :—

Page 4, lines 13–14, omit “ within one month of the delivery of the grapes ”, insert “ not later than the twenty-first day of the month next following the month of delivery of the grapes ”.

Clause, as amended, agreed to.

Clauses 12 to 20 agreed to.

*New clause—*

On the motion of Mr. John Lawson, the following new clause was inserted in the Bill :—

“ 17A.—(1.) Where in the locality where—

- (a) fortified wine, in respect of which bounty is claimed, is manufactured ; <sup>Rates of wages and conditions of employment.</sup>
- (b) wine contained in fortified wine, in respect of which bounty is claimed, is manufactured ;
- (c) fortifying spirit contained in fortified wine, in respect of which bounty is claimed, is manufactured ; or
- (d) grapes are produced from which wine or fortifying spirit contained in fortified wine, in respect of which bounty is claimed, is made,

any standard rates of wages or conditions of employment to be paid in respect of any persons employed in any such manufacture or production have been—

- (e) prescribed by any award, order or determination of the Commonwealth Court of Conciliation and Arbitration or of any other industrial authority of the Commonwealth or of a State or Territory or in any industrial agreement registered under any law of the Commonwealth or of a State or Territory ; or
- (f) declared to be fair and reasonable in pursuance of sub-section (2.) of this section,

any person making a claim for bounty under this Act shall furnish to the Minister such evidence as the Minister requires as to the rates of wages and conditions of employment observed in respect of the persons employed in the manufacture of the fortified wine, in the manufacture of the wine and of the fortifying spirit contained in the fortified wine and in the production of the grapes from which the wine and fortifying spirit contained in the fortified wine were made.

(2.) If, in any locality referred to in sub-section (1.) of this section, the rates of wages and conditions of employment to be paid and observed in respect of any persons employed in any class of manufacture or production specified in that sub-section have not been so prescribed, the Minister may make application to the Chief Judge or a Judge of the Commonwealth Court of Conciliation and Arbitration, for a declaration as to what rates of wages and conditions of employment are fair and reasonable for persons employed in any such class of manufacture or production.

(3.) If the Minister finds that the rates of wages paid to, or the conditions of employment, or any of them, observed in respect of, persons employed in the manufacture of the fortified wine upon which bounty is claimed, or in the manufacture of the wine or of the fortifying spirit contained in that fortified wine, or in the production of grapes from which that wine or fortifying spirit were made, were less favorable to those persons than the rates and conditions prescribed or declared as specified in paragraph (e) or paragraph (f), as the case may be, of sub-section (1.) of this section, he may direct that the whole or any part of any bounty shall not be payable and that whole or part, as the case may be, shall thereupon not be payable.”.

Preamble agreed to.

Title agreed to.

Bill to be reported with amendments.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. John Lawson (the Standing Orders having previously been suspended, *see* page 536), the House adopted the Report, and the Bill was read a third time.

14. **POSTPONEMENT OF ORDERS OF THE DAY.**—Ordered—That the intervening Orders of the Day be postponed until after Order of the Day No. 11, Government Business.
15. **SHIP BOUNTY BILL 1939.**—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.  
Mr. Beasley addressing the House and not having concluded his speech at the termination of the time allowed by Standing Order No. 257B—  
Ordered—That the honorable Member have leave to continue his speech.  
Debate continued.

30th November and 1st December, 1939.

The House continuing to sit until after midnight—

FRIDAY, 1ST DECEMBER, 1939.

Debate continued.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Clauses 1 to 23 agreed to.

*New clause—*

On the motion of Mr. John Lawson (Minister for Trade and Customs), the following new clause was inserted in the Bill:—

“10A.—(1.) Where, in the locality where ships or parts of ships in respect of <sup>Rates of wages and conditions of employment.</sup> the construction of which bounty is claimed are constructed, any standard rates of wages or conditions of employment to be paid or observed in respect of any persons employed in the construction of those ships or parts of ships have been—

(a) prescribed by any award, order or determination of the Commonwealth Court of Conciliation and Arbitration or of any other industrial authority of the Commonwealth or of a State or Territory or in any industrial agreement registered under any law of the Commonwealth or of a State or Territory; or

(b) declared to be fair and reasonable in accordance with the provisions of sub-section (2.) of this section,

a builder when making any claim for bounty in respect of the construction of any ships or parts of ships shall certify to the Collector that the rates of wages and the conditions of employment observed by him in respect of the persons employed in the construction of ships and parts of ships were not less favorable to the persons so employed than the rates and conditions so prescribed or declared.

“(2.) If, in the locality where ships or parts of ships in respect of the construction of which bounty is claimed are constructed, the rates of wages and conditions of employment to be paid and observed in respect of any persons employed in the construction of those ships or parts of ships have not been prescribed by any award, order or determination of the Commonwealth Court of Conciliation and Arbitration or of any other industrial authority of the Commonwealth or a State or a Territory or in any industrial agreement registered under any law of the Commonwealth, a State or a Territory, the Minister may make application to the Chief Judge or a Judge of the Commonwealth Court of Conciliation and Arbitration for a declaration as to what rates of wages and conditions of employment are fair and reasonable for persons employed in the construction of ships and parts of ships in that locality.

“(3.) If the Minister finds that the rates of wages paid to, or the conditions of employment, or any of them, observed in respect of, persons employed in the construction of ships and parts of ships upon which bounty is claimed were less favorable to those persons than the rates and conditions prescribed or declared as specified in paragraph (a) or paragraph (b), as the case may be, of sub-section (1.) of this section, he may direct that the whole or any part of any bounty shall not be payable and that whole or part, as the case may be, shall thereupon not be payable.”

Schedule agreed to.

Preamble agreed to.

Title agreed to.

Bill to be reported with an amendment.

The House resumed; Mr. Prowse reported accordingly.

On the motion of Mr. John Lawson (the Standing Orders having previously been suspended, *see* page 519), the House adopted the Report, and the Bill was read a third time.

16. PAPER.—The following Paper was presented, by command of His Excellency the Governor-General—Northern Territory—Expedition into South West Aboriginal Reserve organized by Mr. M. Cutlack—Report by the Director of Mines for the Northern Territory.

17. ADJOURNMENT.—Mr. John Lawson (Minister for Trade and Customs) moved, That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at twenty-six minutes to one o'clock in the morning, adjourned until this day at half-past ten o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr. Casey, Mr. Fairbairn, and Mr. Maloney.

F. C. GREEN,  
*Clerk of the House of Representatives.*

By Authority: L. F. JOHNSTON, Commonwealth Government Printer, Canberra.