

1937-38.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA,  
CANBERRA.

VOTES AND PROCEEDINGS  
OF THE  
HOUSE OF REPRESENTATIVES.

No. 33.

TUESDAY, 21ST JUNE, 1938.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable G. J. Bell) took the Chair, and read Prayers.
2. ADJOURNMENT-MOTION FOR PURPOSE OF DISCUSSION.—Mr. Wilson rose in his place, and said that he proposed to move the adjournment of the House for the purpose of discussing a definite matter of urgent public importance, namely, "The precarious position of the wheat industry, and the urgent need for an effective means of governmental action to stabilize the price of wheat so as to assure a reasonable return to the producer".

Mr. Speaker thereupon called upon those Members who approved of the proposed discussion to rise in their places, and more than the necessary number of Members having risen accordingly—

Mr. Wilson moved, That the House do now adjourn.

Mr. Wilson not having concluded his speech at the termination of the time allowed by Standing Order No. 257B—

Mr. James moved, That the honorable Member have leave to continue his speech.

Question—put.

The House divided (The Speaker, Mr. Bell, in the Chair)—

Ayes, 40.

Noes, 20.

Mr. Anthony	Mr. Martens
Mr. Badman	Mr. Mulcahy
Mr. Baker	Mr. Paterson
Mr. Barnard	Mr. Pollard
Mr. Beasley	Mr. Prowse
Mr. Blackburn	Mr. Rankin
Mr. Brennan	Mr. Riordan
Mr. Collins	Mr. Rosevear
Mr. Corser	Mr. Scholfield
Mr. Curtin	Mr. Scullin
Mr. Drakeford	Mr. Scully
Mr. Fadden	Mr. Sheehan
Mr. Fairbairn	Mr. Spender
Mr. Francis	Mr. Street
Mr. Frost	Mr. Ward
Mr. Gregory	Mr. Watkins
Mr. Hawker	Mr. Wilson
Mr. Holloway	
Mr. James	<i>Tellers:</i>
Mr. Lazzarini	Mr. Gander
Mr. Makin	Mr. George Lawson

Mr. Cameron	Mr. Nairn
Mr. Casey	Mr. Perkins
Sir Henry Gullett	Mr. Price
Mr. Harrison	Mr. Stacey
Mr. Holt	Sir Frederick Stewart
Mr. Hughes	Mr. Thompson
Mr. Lane	Mr. Thorby
Mr. John Lawson	
Mr. Lyons	<i>Tellers:</i>
Sir Charles Marr	Mr. Gardner
Mr. McEwen	Mr. Nock

And so it was resolved in the affirmative.

Debate ensued.

Mr. Scully addressing the House and not having concluded his speech at the termination of the time allowed by Standing Order No. 257B—

Ordered—That the honorable Member have leave to continue his speech.

The debate having been continued for two hours, it was terminated in accordance with Standing Order No. 257B.

3. PAPERS.—The following Papers were presented, pursuant to Statute—
- Commonwealth Public Service Act—Regulations Amended—Statutory Rules 1938, No. 54 (Parliamentary Officers).
- Dairy Produce Export Control Act—Regulations Amended—Statutory Rules 1938, No. 53.
- Northern Territory Acceptance Act and Northern Territory (Administration) Act—Ordinance of 1938—No. 7—Methylated Spirit.

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4. **POSTPONEMENT OF ORDERS OF THE DAY.**—Ordered—That the Orders of the Day be postponed until after the consideration of Notices of Motion Nos. 1 to 4, Government Business.
5. **DRIED FRUITS EXPORT CONTROL BILL 1938.**—Mr. Cameron (Acting Minister for Commerce) moved, pursuant to notice, That he have leave to bring in a Bill for an Act to amend the *Dried Fruits Export Control Act 1924-1937*.  
Question—put and passed.  
Mr. Cameron then brought up the Bill accordingly, and moved, That it be now read a first time.  
Question—put and passed.—Bill read a first time.  
Mr. Cameron moved, by leave, That the Bill be now read a second time.  
Mr. Curtin (Leader of the Opposition) moved, That the debate be now adjourned.  
Question—That the debate be now adjourned—put and passed.  
Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.
6. **MEAT EXPORT CONTROL BILL 1938.**—Mr. Cameron (Acting Minister for Commerce) moved, pursuant to notice, That he have leave to bring in a Bill for an Act to amend the *Meat Export Control Act 1935-1936*.  
Question—put and passed.  
Mr. Cameron then brought up the Bill accordingly, and moved, That it be now read a first time.  
Question—put and passed.—Bill read a first time.  
Mr. Cameron moved, by leave, That the Bill be now read a second time.  
Mr. Curtin (Leader of the Opposition) moved, That the debate be now adjourned.  
Question—That the debate be now adjourned—put and passed.  
Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.
7. **CANNED FRUITS EXPORT CONTROL BILL 1938.**—Mr. Cameron (Acting Minister for Commerce) moved, pursuant to notice, That he have leave to bring in a Bill for an Act to amend the *Canned Fruits Export Control Act 1926-1935*.  
Question—put and passed.  
Mr. Cameron then brought up the Bill accordingly, and moved, That it be now read a first time.  
Question—put and passed.—Bill read a first time.  
Mr. Cameron moved, by leave, That the Bill be now read a second time.  
Mr. Curtin (Leader of the Opposition) moved, That the debate be now adjourned.  
Question—That the debate be now adjourned—put and passed.  
Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.
8. **CANNED FRUITS EXPORT CHARGES BILL 1938.**—Mr. Cameron (Acting Minister for Commerce) moved, pursuant to notice, That he have leave to bring in a Bill for an Act to amend the *Canned Fruits Export Charges Act 1926-1935*.  
Question—put and passed.  
Mr. Cameron then brought up the Bill accordingly, and moved, That it be now read a first time.  
Question—put and passed.—Bill read a first time.  
Mr. Cameron moved, by leave, That the Bill be now read a second time.  
Mr. Curtin (Leader of the Opposition) moved, That the debate be now adjourned.  
Question—That the debate be now adjourned—put and passed.  
Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.
9. **ALTERATION OF HOUR OF NEXT MEETING.**—Mr. Casey (Treasurer) moved, That the House, at its rising, adjourn until to-morrow at eleven o'clock a.m.  
Debate ensued.  
Question—put and passed.
10. **POSTPONEMENT OF ORDERS OF THE DAY.**—Ordered—That Orders of the Day Nos. 1 to 4 be postponed until after Order of the Day No. 5.
11. **WAYS AND MEANS—NATIONAL HEALTH AND PENSIONS INSURANCE (EMPLOYEES' CONTRIBUTIONS).**—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Debate resumed on the motion previously moved by Mr. Casey (Treasurer), viz. :—

1. That, on and after a date fixed by Proclamation under the Act passed to give effect to this resolution, liability be imposed upon employees to make payments at the following rates, being part of contributions payable in respect of National Health and Pensions Insurance :—

(a) In respect of the insurance of an employed person—

In the case of a male .. One shilling and sixpence per week.  
In the case of a female .. One shilling per week.

(b) In respect of the insurance of a partially exempt employee entitled in respect of his or her insurance to pension and dependent child's allowance only—

In the case of a male .. Eleven pence per week.  
In the case of a female .. Five pence per week.

(c) In respect of the insurance of a partially exempt male employee entitled in respect of his insurance to widow's pension and dependent child's allowance or orphan's pension only—Sixpence per week.

(d) In respect of the insurance of a juvenile contributor entitled in respect of his or her insurance to medical benefit—

In the case of either a male or a female .. Fourpence per week.

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2. That the rates of payments specified in paragraphs (a) and (b) of clause 1 of this resolution shall be increased by Threepence per week in respect of men and women as on and from the third day of January, One thousand nine hundred and forty-four, and, as on and from the third day of January, One thousand nine hundred and forty-nine, those rates shall be further increased by Threepence per week in respect of men only.

3. That the rates of payments specified in paragraph (c) of clause 1 of this resolution shall be increased by Twopence per week as on and from the third day of January, One thousand nine hundred and forty-four, and shall be further increased by One penny per week as on and from the third day of January, One thousand nine hundred and forty-nine.

On the motion of Mr. Casey, the following amendment was made, after debate :—

Clause 1, paragraph (d), omit "entitled in respect of his or her insurance to medical benefit".

Motion, as amended, agreed to.

Resolution to be reported, and leave asked to sit again.

The House resumed ; Mr. Prowse reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Casey moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

The Resolution reported from the Committee was read, and, on the motion of Mr. Casey, was adopted by the House.

Ordered—That Mr. Casey and Mr. Cameron do prepare and bring in a Bill to carry out the foregoing Resolution.

12. NATIONAL HEALTH AND PENSIONS INSURANCE (EMPLOYEES' CONTRIBUTIONS) BILL 1938.—Mr. Casey (Treasurer) then brought up a Bill intituled "*A Bill for an Act to impose Liability upon Employees to make Contributions in respect of Insurance against certain Contingencies affecting Employees, and the Wives, Children, Widows, and Orphans of Employees*", and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Casey moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Casey, the House adopted the Report, and the Bill was read a third time.

13. WAYS AND MEANS—NATIONAL HEALTH AND PENSIONS INSURANCE (EMPLOYERS' CONTRIBUTIONS).—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(In the Committee.)

Consideration resumed of the motion previously moved by Mr. Casey (Treasurer), viz:—

1. That, on and after a date fixed by Proclamation under the Act passed to give effect to this resolution, liability be imposed upon employers to make payments at the following rates, being part of contributions payable in respect of National Health and Pensions Insurance :—

(a) In respect of the insurance of an employed person—

In the case of a male . . . . . One shilling and sixpence per week.

In the case of a female . . . . . One shilling per week.

(b) In respect of the insurance of a partially exempt employee entitled in respect of his or her insurance to pension and dependent child's allowance only—

In the case of a male . . . . . Eleven pence per week.

In the case of a female . . . . . Five pence per week.

(c) In respect of the insurance of a partially exempt male employee entitled in respect of his insurance to widow's pension and dependent child's allowance or orphan's pension only—Sixpence per week.

(d) In respect of the insurance of a juvenile contributor entitled in respect of his or her insurance to medical benefit—

In the case of either a male or a female . . . . .

Fourpence per week.

(e) In respect of the insurance of a male employed person who has attained the age of sixty-five years—One shilling and sixpence per week.

(f) In respect of the insurance of a female employed person who has attained the age of sixty years—One shilling per week.

2. That the rates of payments specified in paragraphs (a) and (b) of clause 1 of this resolution shall be increased by Threepence per week in respect of men and women as on and from the third day of January, One thousand nine hundred and forty-four, and, as on and from the third day of January, One thousand nine hundred and forty-nine, those rates shall be further increased by Threepence per week in respect of men only.

3. That the rates of payments specified in paragraph (c) of clause 1 of this resolution shall be increased by Twopence per week as on and from the third day of January, One thousand nine hundred and forty-four, and shall be further increased by One penny per week as on and from the third day of January, One thousand nine hundred and forty-nine.

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4. That the rate of payments specified in paragraph (c) of clause 1 of this resolution shall be increased by Threepence per week as on and from the third day of January, One thousand nine hundred and forty-four, and, as on and from the third day of January, One thousand nine hundred and forty-nine, shall be further increased by Threepence per week.

5. That the rate of payments specified in paragraph (f) of clause 1 of this resolution shall be increased by Threepence per week as on and from the third day of January, One thousand nine hundred and forty-four.

On the motion of Mr. Casey, the following amendments were made :—

Clause 1, line 2, after "being" insert "contributions or".

Clause 1, paragraph (d), omit "entitled in respect of his or her insurance to medical benefit."

Motion, as amended, agreed to.

Resolution to be reported, and leave asked to sit again.

The House resumed ; Mr. Prowse reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Casey moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

The Resolution reported from the Committee was read, and, on the motion of Mr. Casey, was adopted by the House.

Ordered—That Mr. Casey and Mr. Cameron do prepare and bring in a Bill to carry out the foregoing Resolution.

14. NATIONAL HEALTH AND PENSIONS INSURANCE (EMPLOYERS' CONTRIBUTIONS) BILL 1938.—Mr. Casey (Treasurer) then brought up a Bill intituled "*A Bill for an Act to impose Liability upon Employers to make Contributions in respect of Insurance against certain Contingencies affecting Employees, and the Wives, Children, Widows, and Orphans of Employees*", and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Casey moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Casey, the House adopted the Report, and the Bill was read a third time, after debate.

15. PASSPORTS BILL, 1938.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Clauses 1 to 3 agreed to.

Clause 4 debated and agreed to.

Clause 5—

On the motion of Mr. McEwen (Minister for the Interior), the following amendments were made :—

Page 1, before the definition of "Australian passport" insert the following definition :—

"Administrator", in relation to a Territory, means the person in control of the administration of that Territory ;"

Page 1, line 17, after "Australia" insert "or in any Territory of the Commonwealth".

Page 2, at the end of the clause add the following sub-clause :—

"(2.) Any reference in this Act—

(a) to an officer shall be deemed to include a reference to a person authorized by the Administrator of a Territory, who holds a delegation from the Minister under section five A of this Act, to exercise, in and in relation to that Territory, the powers conferred on officers by this Act or the Regulations ; and

(b) to a Territory shall be deemed to be a reference to a Territory not being part of the Commonwealth."

Clause, as amended, agreed to.

Clause 6—

Mr. Ward moved, as an amendment, That at the end of the clause the following sub-clause be added :—

"(3.) Any person whose application for an Australian passport has been refused by any officer authorized pursuant to this section shall, on appealing from such refusal in the prescribed form, be entitled to have his application considered by the Minister and to be heard in support thereof."

Debate ensued.

Question—That the sub-clause proposed to be added be so added—put.

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The Committee divided (The Chairman, Mr. Prowse, in the Chair)—

Ayes, 23.

Mr. Baker	Mr. Mulcahy
Mr. Barnard	Mr. Pollard
Mr. Blackburn	Mr. Riordan
Mr. Brennan	Mr. Rosevear
Mr. Curtin	Mr. Scully
Mr. Drakeford	Mr. Sheehan
Mr. Frost	Mr. Ward
Mr. Holloway	Mr. Watkins
Mr. James	
Mr. Lazzarini	
Mr. Mahoney	<i>Tellers:</i>
Mr. Makin	Mr. Gander
Mr. Martens	Mr. George Lawson

Noes, 33.

Mr. Badman	Mr. Nairn
Mr. Cameron	Mr. Paterson
Mr. Casey	Mr. Perkins
Mr. Corser	Mr. Price
Mr. Fadden	Mr. Rankin
Mr. Fairbairn	Mr. Scholfield
Mr. Francis	Mr. Spender
Mr. Gregory	Mr. Stacey
Sir Henry Gullett	Sir Frederick Stewart
Mr. Harrison	Mr. Street
Mr. Hawker	Mr. Thompson
Mr. Holt	Mr. Thorby
Mr. Jolly	Mr. Wilson
Mr. Lane	
Mr. John Lawson	
Mr. Lyons	<i>Tellers:</i>
Sir Charles Marr	Mr. Gardner
Mr. McEwen	Mr. Nock

And so it was negatived.

Debate continued.

Clause agreed to.

Clause 7—

Mr. Brennan moved, as an amendment, That the following proviso be added to sub-clause (2.) :—

“ Provided that a passport visé or endorsement shall not be refused cancelled or recalled unless and until reasons subscribed by the Minister have been conveyed to the applicant or holder of the passport visé or endorsement as the case may be.”

Debate ensued.

Question—That the proviso proposed to be added be so added—put.

The Committee divided (The Chairman, Mr. Prowse, in the Chair)—

Ayes, 22.

Mr. Baker	Mr. Mulcahy
Mr. Barnard	Mr. Riordan
Mr. Blackburn	Mr. Rosevear
Mr. Brennan	Mr. Scully
Mr. Drakeford	Mr. Sheehan
Mr. Frost	Mr. Spender
Mr. Holloway	Mr. Ward
Mr. James	Mr. Watkins
Mr. Lazzarini	
Mr. Mahoney	<i>Tellers:</i>
Mr. Makin	Mr. Gander
Mr. Martens	Mr. George Lawson

Noes, 29.

Mr. Badman	Mr. Nairn
Mr. Cameron	Mr. Paterson
Mr. Corser	Mr. Perkins
Mr. Fadden	Mr. Price
Mr. Fairbairn	Mr. Rankin
Mr. Francis	Mr. Scholfield
Mr. Gregory	Mr. Stacey
Sir Henry Gullett	Sir Frederick Stewart
Mr. Harrison	Mr. Street
Mr. Hawker	Mr. Thompson
Mr. Holt	Mr. Thorby
Mr. Jolly	
Mr. Lane	
Mr. John Lawson	<i>Tellers:</i>
Sir Charles Marr	Mr. Gardner
Mr. McEwen	Mr. Nock

And so it was negatived.

Clause agreed to.

Clauses 8 and 9 agreed to.

Clause 10 debated and agreed to.

Clause 11 debated and agreed to.

*New Clause—*

On the motion of Mr. McEwen, the following new clause was inserted in the Bill :—

“ 5A.—(1.) The Minister may, in relation to any Territory, by writing under his hand delegate to the Administrator of that Territory all or any of his powers or functions under this Act or the Regulations (except this power of delegation) so that the delegated powers or functions may be exercised, in and in relation to that Territory, by the delegate with respect to the matters specified in the instrument of delegation. Administration of Act in Territories.

(2.) Any delegation under the last preceding sub-section shall be revocable at will, but any delegation shall not prevent the exercise of any power or function by the Minister.”

Title agreed to.

Bill to be reported with amendments.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. McEwen, by leave, the House adopted the Report, and, by leave, the Bill was read a third time.

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16. ADJOURNMENT.—Mr. Hughes (Minister for External Affairs) moved, That the House do now adjourn.  
Debate ensued.  
Question—put and passed.

And then the House, at one minute past eleven o'clock p.m., adjourned until to-morrow at eleven o'clock a.m.

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MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr. Clark, Mr. Forde, Mr. Green, Mr. Hunter, Mr. Hutchinson, Mr. Jennings, Mr. Maloney, Mr. McCall, Mr. Menzies\*, Sir Earle Page\*, and Mr. White\*.

\* On leave.

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F. C. GREEN,  
*Clerk of the House of Representatives.*