

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

JOINT COMMITTEE OF PUBLIC ACCOUNTS

194TH REPORT

EXPENDITURE FROM THE ADVANCE TO THE MINISTER FOR FINANCE

(APPROPRIATION ACTS 1980-81)

Australian Government Publishing Service
CANBERRA 1982

JOINT COMMITTEE OF PUBLIC ACCOUNTS

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* Ex-officio member being Chairman,
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Committee on Expenditure.

DUTIES OF THE COMMITTEE

Section 8.(1) of the Public Accounts Committee Act 1951 reads as follows:

- 8.(1) Subject to sub-section (2), the duties of the Committee are:
- (a) to examine the accounts of the receipts and expenditure of the Commonwealth including the financial statements transmitted to the Auditor-General under sub-section (4) of section 50 of the Audit Act 1901;
 - (aa) to examine the financial affairs of authorities of the Commonwealth to which this Act applies and of intergovernmental bodies to which this Act applies;
 - (ab) to examine all reports of the Auditor-General (including reports of the results of efficiency audits) copies of which have been laid before the Houses of the Parliament;
 - (b) to report to both Houses of the Parliament, with such comment as it thinks fit, any items or matters in those accounts, statements and reports, or any circumstances connected with them, to which the Committee is of the opinion that the attention of the Parliament should be directed;
 - (c) to report to both Houses of the Parliament any alteration which the Committee thinks desirable in the form of the public accounts or in the method of keeping them, or in the mode of receipt, control, issue or payment of public moneys; and
 - (d) to inquire into any question in connexion with the public accounts which is referred to it by either House of the Parliament, and to report to that House upon that question,
- and include such other duties as are assigned to the Committee by Joint Standing Orders approved by both Houses of the Parliament.

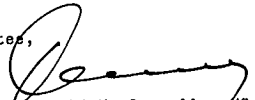
PREFACE

The Advance to the Minister for Finance is a provision authorised by the annual Appropriation Acts and made available to the Minister for issue in accordance with the terms of the appropriations and Section 36A of the Audit Act 1901. In 1980-81 amounts of \$125 million and \$100 million respectively were provided for this purpose in Appropriation Acts Nos. 1 and 2.

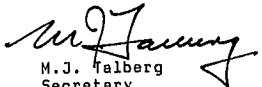
The only amounts which should remain a charge to the appropriations for the Advance to the Minister for Finance at the end of the financial year are urgent and unforeseen expenditures which arise between the time of preparation of the additional Appropriation Bills Nos. 3 and 4 and the close of the financial year. The Minister for Finance is required under the terms of the appropriations to submit a statement of this expenditure to the Parliament after the end of the financial year. This statement is referred to the Joint Committee of Public Accounts for examination.

In its examination of expenditure from the Advance to the Minister for Finance the Committee seeks to ascertain whether or not expenditure from the Advance has been confined to urgent and unforeseeable requirements for which provision could not have been made in the Original or Additional Estimates. The Committee also seeks to ascertain whether or not the departments concerned have maintained efficient administration in the expenditure of funds under the items examined.

For and on behalf of the Committee,



David M. Connolly, MP
Chairman



M.J. Falberg
Secretary
Joint Committee of Public Accounts
Parliament House
Canberra ACT 2600
23 February 1982

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CHAPTER 1

INTRODUCTION AND GENERAL CONCLUSIONS

1.1 A department requiring additional funds for existing services or newly approved services, for which the provisions in the Appropriation Acts (Nos. 1 and 2) were insufficient, or for which no provision was made, seeks approval from the Department of Finance for funds from the Advance. Funds are approved either by the Minister or his delegate. The Advance may be used to anticipate the passing of the Appropriation Bills Nos. 1 and 2 if it is necessary to make urgent payments.

1.2 In 1980/81, the last date for acceptance of estimates for Appropriation Acts Nos. 1 and 2, was 30 April 1980. The last date for acceptance of the additional estimates for Appropriation Acts Nos. 3 and 4, was 3 March 1981. Provision was also made in Section 5 of the Appropriation Act No. 1 1980/81 for the appropriation of additional amounts to be determined by the Minister for Finance to cover the payments during the year of increases in salaries and wages and payments in the nature of salaries granted under any law, award, order or determination. Expenditure charged under this Section up to 3 March 1981 was included under the respective departments in Appropriation Act No. 3 which included a clause allowing expenditure from 3 March 1981 on salary increases to be charged to the Consolidated Revenue Fund.

1.3 In the case of Appropriation Act No. 1 (1980-81) \$125 million was provided in Division 310 as follows:

"To enable the Minister for Finance -

- (a) to make advances that will be recovered during the financial year, in respect of expenditure that is expenditure for the ordinary annual services of the Government;
- (b) to make moneys available for expenditure -
 - (i) that the Minister for Finance is satisfied is expenditure that is urgently required and that was unforeseen on 12 August 1980; and
 - (ii) particulars of which will afterwards be submitted to the Parliament,being expenditure for the ordinary annual services of the Government; and
- (c) to make moneys available for expenditure, being expenditure for the ordinary annual services of the Government, pending the issue of a warrant of the Governor-General specifically applicable to the expenditure.

1.4 In the case of Appropriation Act No 2, \$100 million was provided in Division 855 as follows:

1.5 To enable the Minister for Finance -

- (a) to make advances that will be recovered during the financial year;
- (b) to make moneys available for expenditure
 - (i) that the Minister for Finance is satisfied is expenditure that is urgently required and that was unforeseen on 12 August 1980; and
 - (ii) particulars of which will afterwards be submitted to the Parliament, including payments by way of financial assistance to a State or the Northern Territory on such terms and conditions, if any, as the Minister for Finance determines; and
- (c) to make moneys available for expenditure pending the issue of a warrant of the Governor-General specifically applicable to the expenditure.

1.6 It should be noted that the first purpose of both Advances is to provide moneys that will be recovered during the financial year. Recoveries to the Advances may be from any source including recoveries from the Additional Estimates later in the year. It is not unusual for departments to require additional funds in any year to meet unforeseen changes in circumstances prior to the Additional Estimates and in such cases the Department of Finance will meet the requirement from the appropriate Advance "pending Additional Estimates". The department concerned is then required to seek the amount involved in the Additional Estimates and when the additional Appropriation Acts are passed the amount is credited back to the Advance to the Minister for Finance. The same principle of reimbursing the Advance to the Minister for Finance applies to amounts provided to departments "pending the issue of Governor-General's Warrant". In this way the Advances are used as sources of temporary finance.

1.7 The remaining purposes of both Advances are to meet commitments that could not have been foreseen in time for their inclusion in the Additional Estimates and particulars of which are later submitted to the Parliament. It is this category which interests the Committee on behalf of the Parliament.

1.8 Details of the temporary finance and expenditure usage of the Advance in recent years are shown below:

TEMPORARY FINANCE AND EXPENDITURE FROM THE ADVANCES TO THE MINISTER FOR FINANCE

Year	Appropriation Act No. 1		Appropriation Act No. 2	
	Temporary* Finance	Final*** Expenditure 30 June	Temporary** Finance	Final*** Expenditure 30 June
	\$	\$	\$	\$
1971-72	18,685,639	10,529,309	21,207,135	430,068
1972-73	43,573,425	10,005,085	28,519,724	9,120,805
1973-74	24,378,141	20,068,993	11,793,917	42,341,308
1974-75	17,131,645	32,871,025	15,045,879	56,828,260
1975-76	110,443,112	56,700,475	63,738,646	12,376,749
1976-77	86,585,112	18,372,410	60,816,652	722,802
1977-78	97,779,317	21,477,733	42,510,080	28,612,004
1978-79	54,452,373	35,161,334	24,356,655	430,258
1979-80	76,991,812	26,249,499	10,127,458	7,516,461
1980-81	111,270,438	38,336,817+	97,130,563	19,080,385+

- * Pending Appropriation Act No. 3 or issue of Governor-General's Warrant
- ** Pending Appropriation Act No 4 or issue of Governor-General's Warrant
- *** Between closing of applications for Additional Estimates and 30 June
- + Subject to confirmation

1.9 The Committee does not normally concern itself with the use of the Advances in the context of temporary financing. It does, however, become concerned when a department has recourse to the Advances for temporary finance and then fails to seek adequate funds in the Additional Estimates to recoup them.

1.10 In relation to expenditure from the Advances to the Minister for Finance the Committee examines departments on the main question of whether or not expenditure charged to the Advances could have reasonably been foreseen in time for its inclusion in the Additional Estimates and conforms to the principles of estimating. As part of this approach, of course, the Committee examines departments in relation to the efficiency of their financial administration.

1.11 The Committee requires departments to submit explanations for all items of expenditure from the Advance as shown in the Minister's statement to the Parliament (see Appendix A). In 1980/81 the Committee received 129 explanations in relation to items included in the Minister's statement to the Parliament in August 1981. Supplementary written information was obtained in respect of thirty-one items of expenditure in twelve departments and five items were selected for public inquiry. These items were referred to Sectional Committees and are as follows:

- . Department of Administrative Services : Australian Federal Police - Division 132/2/01 Travelling and subsistence, Division 138/2/05 Freight and cartage.
- . Department of Defence: Division 233/1/06 Medical and dental services.
- . Department of Finance : Division 852/00/01 Natural disaster relief and restoration.
- . Department of Industry and Commerce : Division 525/00/01 Reserve Capacity Maintenance - Government factories.

Particulars of these inquiries are contained in the following chapters of this Report.

General Conclusions

1.12 The Committee found that it was necessary to obtain supplementary information from departments in respect of items of expenditure from the Advance to the Minister for Finance, and is concerned that in these cases an adequate explanation was not provided in the initial submission. The supplementary information fell into three categories:

- . more detailed explanation of the need for funds from the Advance under the 'urgent and unforeseen' criteria outlined in Department of Finance circular 1981/8 (see Appendix B) and of under expenditure of the funds obtained;
- . more background information on the policy and administrative aspects of the expenditure items involved;
- . discrepancies between the submissions to the Department of Finance requesting funds from the Advance and the explanations of the expenditure submitted to the Committee.

1.13 Following an examination of the supplementary information the Committee is satisfied that in most cases the expenditure from the Advance to the Minister for Finance was confirmed as urgent and unforeseeable requirements for which provision could not have been made in the Appropriation Acts. However in its scrutiny of the 1981/82 expenditure from the Advance the Committee will act in closer consultation with the Department of Finance in examining departmental requests for funds and the final explanations of expenditure. The Committee envisages that this action will do much to foster the correct use of the Advance by departments.

CHAPTER 2

AUSTRALIAN FEDERAL POLICE

Division 138/2/01: Australian Federal Police - Administrative Expenses - Travelling & Subsistence

<u>Funds Available:</u>	<u>1978/79</u>	<u>1979/80</u>	<u>1980/81</u>
	\$	\$	\$
Appropriation Act No. 1	-	1,518,300	2,400,000
Appropriation Act No. 3	-	74,400	661,000
Advance to the Minister for Finance	-	156,000	12,200
TOTAL FUNDS AVAILABLE	-	1,748,700	3,073,200
TOTAL EXPENDITURE	-	1,710,986	3,068,343
UNEXPENDED FUNDS AVAILABLE	-	37,714	4,857

2.1 This item provides for the cost of fares, travelling allowance, meal allowance and other expenses for members of the Australian Federal Police and administrative staff travelling within Australia and overseas.

2.2 The Australian Federal Police was established in 1979 from the former Commonwealth and Australian Capital Territory Police Forces together with elements of the former Narcotics Bureau of the Department of Business and Consumer Affairs.¹ The original estimates for the Australian Federal Police for 1980/81 were formulated on the basis of a mixed background of operational and financial control and only nine months combined operations from 19 October 1979 to 30 June 1980.²

2.3 An additional appropriation of \$661,200 was included in Appropriation Act No. 3 to cover the following expenditures for which adequate provision had not been made in the original estimates:³

i. Airfare increases effective from 30.9.80	\$ 32,000
ii. Additional meal allowance related to increased overtime	70,000
iii. Increased activity on investigations and training	105,000

1 Joint Committee of Public Accounts, Expenditure from the Advance to the Minister for Finance (Appropriation Acts 1980-81), Minutes of Evidence, AGPS Canberra 1982, p. 108.

2 Ibid., p. 101.

3 Ibid., p. 102.

iv. Witness protection during a major drug trial	296,500
v. Funding for officers seconded to Joint Task Force, Sydney	50,000
vi. Guarding of Turkish Consulates in Sydney and Melbourne	7,000
vii. Operation 'Omega' - the protection of Commonwealth property at Sale in Victoria	6,200
viii. Fares and allowances for members attending courses for CHOGM	61,000
ix. Additional requirements for transfers interstate	6,000
x. Payment of accounts for services rendered in May 1980, accounts transferred from Department of Administrative Services in July 1980	26,100
xi. Increased requirements for casual car hire	1,400
	<u>\$661,200</u>

Advance to the Minister for Finance

2.4 The Committee was informed that at the end of May 1981 the Australian Federal Police believed that sufficient funds were available in the appropriation for Division 138/2/01 to meet requirements to the end of the financial year. However, because of unexpected additional requirements arising from two overseas visits connected with inquiries into possible criminal offences, the Prime Minister's overseas visit to Mexico, the USA and Canada, and the need to provide protection to two witnesses in Victoria, it was necessary to seek further funds from the Advance to the Minister for Finance.¹

2.5 The application of 24 June 1981 to the Department of Finance indicated that \$12,200 was required from the Advance to meet on hand.² However in a submission to the Committee of 15 July 1981 the Department of Administrative Services advised that it had been necessary to seek further funds to maintain operational advances and to meet the emergent situation.³

1 Minutes of Evidence, op. cit., p. 103.
2 Ibid., p. 104.
3 Ibid., p. 103.

2.6 In response to questions concerning the apparent discrepancy between the reasons given in the application and the later submission, the Committee was advised that unforeseen travel requirements during the month of June amounted to \$15,862. At 24 June when funds from the Minister for Finance were requested, claims on hand totalled \$12,568, including \$707 required to reimburse operational advances.¹

2.7 The Committee was informed that the Australian Federal Police maintains operational advances in each of its Divisions totalling overall approximately \$19,000 made up as follows - Australian Capital Territory Division, \$10,000; Eastern Division, \$4,000; Northern Division, \$1,000; Southern Division, \$2,000; Central Division, \$1,000; Western Division, \$500.²

2.8 While these funds could have been used to meet accounts on hand rather than additional funds being sought from the Advance to the Minister for Finance, in practice it is necessary to maintain cash balances in each Division to cover emergency travel requirements.

2.9 The Committee was advised that the unexpended funds of \$4,857 available at 30 June 1981 were held to reimburse the operational advances should emergency expenditure be incurred. The funds were distributed between the various Divisions having regard to the level of the advances in each area.³

Conclusion

2.10 The Committee is satisfied that it is necessary for adequate operational advances to be maintained by the Australian Federal Police in each of its Divisions to cover emergency travel requirements. Under these circumstances the Committee feels that care should be taken in making requests for special advances in the last month of the year. The Committee was advised that in urgent circumstances requests for funds from the Advance to the Minister for Finance could be processed within one hour.⁴ There is therefore no apparent need to draw funds from the Advance to the Minister for Finance, unless there is an established need to reimburse expenditure from an operational cash advance which appeared to be satisfied in this case.

1 Public Accounts Committee file 1981/5, Part B(3), Australian Federal Police memorandum of 30 October 1981.
2 Minutes of Evidence, op. cit., p. 114.
3 Ibid., p. 113.
4 Ibid., p. 116.

Division 138/2/05: Australian Federal Police - Administrative Expenses - Freight and Cartage

<u>Funds Available:</u>	<u>1978/79</u>	<u>1979/80</u>	<u>1980/81</u>
	\$	\$	\$
Appropriation Act No. 1	-	146,500	210,000
Appropriation Act No. 3	-	30,000	-
Advance to the Minister for Finance	-	-	10,800
TOTAL FUNDS AVAILABLE	-	176,500	220,800
TOTAL EXPENDITURE	-	145,219	217,002
UNEXPENDED FUNDS AVAILABLE	-	31,281	3,798

2.11 Provision is made under this item for payment of air, rail and road freight charges incurred in the movement of publications, documents and other goods throughout Australia and overseas. Provision is also made for costs incurred in the removal and storage of officers' furniture.

2.12 The mixed background of operational and financial control previously mentioned in respect of Division 138/2/01 also created difficulties in the formulation of the original estimates for 1980/81 for this item.

2.13 The Australian Federal Police advised that additional funds were not sought in Appropriation Act No. 3 as funds then available appeared to be sufficient to satisfy requirements for the remainder of the financial year.¹ However as part of a major reorganisation of the structure of the Force, approval was given in December 1980 to the transfer of some 750 personnel from the Protective Services Component to the General Police Component. This change involved the physical transfer during the period March/June 1981 of 160 personnel from one location to another. Final planning for the transfers was not completed until March 1981 and it was not possible to make provision for the expenditure in the Additional Estimates.

2.14 In addition, the Australian Federal Police Special Operations Group was required to transfer premises as the result of the requirements of the Department of Administrative Services. The cost of this move (\$3,545) was not foreseen at the time the Additional Estimates were prepared.

2.15 Because of the additional expenditure incurred it was necessary for the Australian Federal Police to seek funds from the Advance to the Minister for Finance in order to reimburse

1 Minutes of Evidence, op. cit., p. 106.

the Department of Foreign Affairs for expenditure arising from overseas removals and freight costs.

2.16 The Committee was advised that the sum of \$3,798 which remained unexpended at 30 June 1981 was due mainly to the inability of the Accounting Office in Geneva to process a payment prior to the closing of the annual accounts because of the late receipt of a funds advice.¹ The Department of Administrative Services advised that this under-expenditure was the result of communication lapses and less than perfect clerical review in three separate locations. The Department advised the Committee that under-expenditure was principally due to these factors and that a recurrence is most unlikely.²

Conclusion

2.17 The Committee is concerned that it took from 10 June 1981 to 22 June 1981 for funds to be transferred to Geneva for payment of the outstanding account and for that reason the account remained unpaid at 30 June 1981. However the Committee is satisfied that the funds drawn from the Advance to the Minister for Finance were necessary to meet urgent and unforeseen requirements.

1 Minutes of Evidence, op. cit., p. 121.

2 Public Accounts Committee File 1981/5, Part B(3), Minute 81/4043 from Department of Administrative Services 17 February 1982.

CHAPTER 3

DEPARTMENT OF DEFENCE

Division 233 - ADMINISTRATIVE & OTHER EXPENDITURE

Sub-Division 1 - Administrative Expenses

Item 06 - Medical and Dental Services

<u>Funds Available</u>	<u>1978/79</u>	<u>1979/80</u>	<u>1980/81</u>
	\$	\$	\$
Appropriation Act No. 1	9,453,000	8,687,000	9,484,000
Appropriation Act No. 3	-	119,000	960,000
Advance to the Minister for Finance	-	87,000	300,000
TOTAL FUNDS AVAILABLE	9,453,000	8,893,000	10,744,904
TOTAL EXPENDITURE	8,391,519	8,888,889	10,737,904
UNEXPENDED FUNDS AVAILABLE	1,061,481	4,111	6,096

3.1 The item covers payment for medical and dental services provided by civilian practitioners and civilian hospitals for members of the Defence Force and Citizen Forces; ambulance fees, optical and surgical aids are also included.

3.2 The Committee was advised that the additional appropriation of \$960,000 in Appropriation Act (No. 3) was required for the following purposes:

	\$
• Increases in sessional rates for panel doctors effective from 17 July 1980 and higher specialist fees effective from 1 November 1980.	401,000
• Expansion in the Army Reserve.	111,000
• Deployment of a greater number of HMA ships to Western Australia and the Indian Ocean resulting in the greater use of civilian facilities in Western Australia.	141,000
• Alcohol rehabilitation program.	144,000
• Other miscellaneous variations.	163,000
	<u>960,000</u>

Advance to the Minister for Finance

3.3 The Department found it necessary to seek additional funds from the Advance to the Minister for Finance to meet further increases in expenditure which could not be foreseen at the time of preparation of the Additional Estimates. These were:

	\$
Increases in sessional fees and hospital charges.	101,000
Increased usage of external medical and hospital services due to variations in accident and sickness patterns.	199,000
	<hr/> 300,000 <hr/>

The Provision of Medical and Dental Services

3.4 The provision of medical and dental services for the Forces is characterised by a number of distinctive features relating to its function, standards, extent of health care provision and utilisation of service hospitals.

3.5 The Health Services of the Defence Force not only support the operational or operationally directed activities of the Defence Force in peacetime, but also develop skills and procedures necessary for an expanded force in the event of an emergency or war. The Defence Force therefore maintains hospitals and other patient care facilities and to an extent trains its medical personnel, for reasons fundamentally different from the objectives of civil health authorities.

3.6 Service standards for fitness and health are not the same as those for the civil community. Individual health standards for Service members have been determined so that each individual is capable of performing the allotted operational role efficiently at minimal risk to himself and to others.

3.7 At present, dependant health care is provided only at RAAF Base Butterworth, Malaysia. Within Australia, the Services may provide medical and dental care to dependants of Service members, and other civilian personnel, only in an emergency.¹ The Committee expressed concern with this practice. The Department of Defence strongly supported their present position arguing:

1 Minutes of Evidence, op. cit., p. 7

(i) there is no evidence that it is a factor causing people to leave the Services; and

(ii) it would be difficult to cease the provision of services if the resources were needed at short notice for military purposes.¹

3.8 Appendix C lists the bed capacities in Service hospitals and the average number of beds manned for the financial year 1980/81.²

3.9 The recruitment of nurses and doctors has long been a problem for the Services, (see Appendix D) exacerbated by several factors including:

(i) poor salaries;

(ii) lack of nurse training facilities;

(iii) limited popularity of the forces undergraduate scheme for doctors;³ and

(iv) the lack of specialist opportunities for doctors in the forces.

Conclusions

3.10 The Committee is satisfied that the use of the Advance to the Minister for Finance in this item was valid under the urgent and unforeseen criteria as the sessional fees and hospital charges arose after applications for Additional Estimates had closed and accident and sickness patterns cannot be accurately foreseen. The geographical dispersal of the Forces raise difficulties in estimating on the item, for which there are 97 votes.

3.11 The Committee is concerned at the lack of comparative costs between civilian and Services health care provision and recommends that estimates of such costs be produced. At present the only measure for the use of civilian support is when the requirement exceeds the capacity of the service to cope.

3.12 The Committee further recommends that medical and dental services be made available to dependants of members of the Forces, where there is adequate capacity, at accepted Public Hospital contribution rates for other than Service

1 Minutes of Evidence, op. cit., pp. 7, 10, 18-20.

2 Ibid., pp. 8 and 9.

3 Ibid., pp. 11 and 12.

personnel. Such a policy could improve the career structure in the Services for medical and para medical personnel.

3.13 The Committee recommends that the recruitment of nurses and doctors for the armed Services be viewed as a major priority by them. At present there appears to be no clear policy for recruitment of medical and para medical personnel.

3.14 The Committee sees a pressing need for the development of more suitable undergraduate training schemes. In particular it recommends more extensive use of repatriation facilities as a training area for service personnel, especially nurses. An improved policy of Reserve recruitment is another alternative which would ensure that a number of nurses and doctors are brought in to the forces on a regular basis, resulting in a supplement to existing numbers of staff and an improvement in the level of facilities provided.

CHAPTER 4

DEPARTMENT OF FINANCE AND
DEPARTMENT OF DEFENCE

NATURAL DISASTER RELIEF, RESTORATION FUNDING AND CIVIL DEFENCE

Department of Finance

Division 852 - Payments to or for the States and the Northern Territory

Item 01 - Natural disaster relief and restoration

<u>Funds Available</u>	1978/79	1979/80	1980/81
	\$	\$	\$
Appropriation Act No. 2	15,980,000	5,500,000	12,802,000
Appropriation Act No. 4	12,023,000	10,860,000	53,782,000
Advance to the Minister for Finance	-	-	15,976,468
TOTAL FUNDS AVAILABLE	28,003,000	16,360,000	82,560,468
TOTAL EXPENDITURE	26,967,278	16,360,000	81,060,468
UNEXPENDED FUNDS AVAILABLE	1,035,722	-	1,500,000

4.1 This item provides funds necessary to meet the Commonwealth's contribution under the natural disaster relief arrangements towards expenditure by the States and the Northern Territory on natural disaster relief and restoration.

4.2 For 1980/81, the original appropriation (Appropriation Act No. 2) was \$12.8 million, comprising \$7.8 million in expected payments for disasters which had already occurred in previous years plus an amount of \$5.0 million allowed, on the basis of past experience, for new disasters which would qualify for Commonwealth assistance. Additional estimate provisions (Appropriation Act No. 4) of \$53,782,000 reflected the worsening drought in New South Wales, Western Australia and Queensland and the new and expanded range of drought relief measures agreed to between the Commonwealth and relevant State Governments.

4.3 After additional estimates had been finalised, States advised further revisions of their estimated and actual expenditure on approved measures of natural disaster relief, and sought further financial assistance from the Commonwealth of \$15.976 million. These funds were obtained from the Advance to the Minister for Finance. Funds obtained from the Advance and not expended at the end of the financial year totalled \$1.5 million. This resulted from the repayment by Tasmania on 30 June of an advance made by the Commonwealth earlier in the financial year, against which the State had not made a claim in accordance with its entitlements under the terms and conditions of the natural disaster relief arrangements.

Department of Defence

Division 238 - Natural Disasters + Civil Defence

Sub-Division 03 - Other Services

Item 02 - Reimbursement of salaries paid by the States to Civil Defence personnel.

<u>Funds Available</u>	<u>1978/79</u>	<u>1979/80</u>	<u>1980/81</u>
	\$	\$	\$
Appropriation Act No 1	1,230,000	1,230,000	1,238,000
Appropriation Act No 3	-	28,000	50,000
Section 5 of Appropriation Act No 1	-	-	47,000
Advance to the Minister for Finance	-	15,000	57,000
TOTAL FUNDS AVAILABLE	<u>1,230,000</u>	<u>1,273,000</u>	<u>1,482,500</u>
TOTAL EXPENDITURE	<u>1,229,974</u>	<u>1,272,677</u>	<u>1,481,132</u>
UNEXPENDED FUNDS AVAILABLE	<u>26</u>	<u>323</u>	<u>1,368</u>

4.4 The item covers payments for the cost of salaries of civil defence personnel located in civil defence posts in the State Emergency Service organisations who are initially paid by State Governments. The sum of \$1,368 was not spent out of the Advance to the Minister for Finance of \$57,500.

4.5 The Committee was advised that the additional appropriation of \$50,000 in Appropriation Act No. 3 was due to the effect of National Wage increases granted after the Budget estimates were prepared. Similarly, the \$47,000 sought under section 5 of Appropriation Act No. 1 was due to the effect of State Award increases which were granted after the preparation of the additional estimates.

4.6 The Department found it necessary to seek additional funds from the Advance to the Minister for Finance to meet unforeseen increases in expenditure. These were as a result of:

- | | |
|--|---------------|
| | \$ |
| (i) Unexpected overtime payments which were necessary because of a severe cyclone season in Western Australia. | 20,000 |
| (ii) An underestimate of recurring expenditure for the Victorian Special Emergency Service due in 1979/80. In 1978/79 that payment had been made in advance. | 37,500 |
| | <u>57,500</u> |

4.7 From additional information provided by the Department of Defence, the Committee is satisfied that controls have been instigated to prevent a recurrence of an underestimation of recurring expenditure. Estimates of expenditure are now arrived at and controlled by using two methods of calculation. The first method is based on an accurate calculation of recurring costs from previous years expenditure with adjustment for known or expected variations for year of estimate. The second method is based on actual annual salaries and allowances to be paid to total staff covered by this scheme. A provision for overtime is added to estimates for both methods of calculation.

4.8 The Committee was not unduly concerned at the unexpended balance of \$1,368. It was, however interested in the financial arrangements between the Commonwealth and the States and Northern Territory in relation to civil defence (Department of Defence) and natural disaster relief and restoration funding (Department of Finance).

Current Department of Defence Procedures for Reimbursing States for the Salaries of Civil Defence Personnel.

4.9 In 1974 an agreement was reached between the Commonwealth Government, the Minister for Defence and representatives of State Ministers on a scheme whereby the Commonwealth, through the Natural Disasters Organisation, would pay the cost of salaries of members of State Emergency Services who are permanently and exclusively employed in relevant State organisations at one level of intermediate headquarters above local government level (e.g. Divisional or District Headquarters). Conditions governing Commonwealth reimbursement of salaries paid by State Emergency Services are listed in Appendix E. The positions for which salaries are reimbursed by the Commonwealth are in:

New South Wales	36
Victoria	22
Queensland	28
Western Australia	7
Tasmania	5
South Australia	3
	<u>101</u>

4.10 Financial arrangements for this program of assistance for Natural Disasters and Civil Defence are the responsibility of the Department of Defence which submits annual budget estimates and additional estimates for this item of expenditure. State claims on the Natural Disasters Organisation are rendered quarterly. The Committee is satisfied with the administration of the procedures.

Natural Disaster Relief - Department of Finance Administrative Arrangements.

4.11 The arrangements recognise the primary responsibility of the States for the administration, provision and funding of relief measures. The role of the Commonwealth Government is confined to providing financial support when a State's expenditure on approved relief measures exceeds its financial capacity.¹ The program of assistance is implemented once the disaster has occurred.²

4.12 Natural disasters covered by the arrangements are of a weather related kind: cyclones; floods; storms; bushfires and droughts.

4.13 Approved relief and restoration measures under the arrangements are financial assistance on a \$3 Commonwealth to \$1 State basis in cases of 'major' disasters where such expenditures exceed a State's assessed financial capacity, as represented by annual base amounts of expenditure.

4.14 A 'major' disaster is one in respect of which a State's expenditure on approved measures exceeds one-tenth of that State's annual base amount. Existing base amounts of expenditure set in 1978/79 are:³

	\$million
New South Wales	10.0
Victoria	7.0
Queensland	4.0
South Australia	3.0
Western Australia	3.0
Tasmania	1.2
Northern Territory	0.25

4.15 The approved measures which attract Commonwealth assistance under the natural disaster relief arrangements, as indicated in Budget Paper No. 7, are listed in Appendix F. The terms of previously approved or new measures can be renegotiated by a State.

Conclusions

4.16 The Committee is satisfied with the explanations provided by both the Department of Finance and Department of Defence concerning their use of the Advance to the Minister for Finance.

1 Minutes of Evidence, *op. cit.*, p. 44.

2 *Ibid.*, p. 47.

3 *Ibid.*, p. 43

4.17 As a result of the interest of the Committee in Commonwealth expenditure and the financial arrangements with the States and the Territories in relation to natural disasters, the Committee recommends:

- (i) Natural disaster relief and restoration funding be streamlined through the establishment of one of the existing Commonwealth Departments as a co-ordinating authority, reducing the number of Commonwealth Departments directly involved but still drawing on the expertise existing within these Departments.
- (ii) The Commonwealth adopts a more active role in both approving disaster relief measures and implementing new measures; in particular it is envisaged that the Commonwealth no longer wait to be approached by the States after the event.
- (iii) A more equitable distribution of natural disaster relief from State to State may result from consideration of factors such as climatic conditions and type of agricultural development.
- (iv) Preventative conservation action by primary producers could be encouraged by appropriate Government incentives. A publicity program could be mounted to make existing concessions well known.

CHAPTER 5

DEPARTMENT OF INDUSTRY AND COMMERCE

Division 525 Maintenance of Production Capacity

Item 01 Reserve Capacity Maintenance -
Government Factories

<u>Funds Available</u>	<u>1978/79</u> \$M	<u>1979/80</u> \$M	<u>1980/81</u> \$M
Appropriation Act No. 1	45,100,000	46,200,000	51,987,000 ¹
Appropriation Act No. 3	1,869,000	2,200,000	8,922,000
Section 5 of Appropriation Act No. 1	-	-	250,000
Advance to the Minister for Finance	-	557,000	420,000
TOTAL FUNDS AVAILABLE	<u>46,969,000¹</u>	<u>48,957,000¹</u>	<u>61,579,000</u>
TOTAL EXPENDITURE	45,865,493	48,891,121	61,575,842
UNEXPENDED FUNDS AVAILABLE	<u>1,103,507</u>	<u>65,879</u>	<u>3,158</u>

5.1 The purpose of the Reserve Capacity Maintenance (RCM) appropriation, which has existed since 1945/46, is to meet various costs which are incurred in maintaining production capability in Government defence factories for emergency defence needs, but which are not covered by receipts arising from current use of that capability.

5.2 If full factory costs were charged to customers, prices would be at such a level that it could appear more economic for them to go elsewhere, particularly overseas, for their requirements. Thus the appropriation for RCM is provided to compensate for the costs not absorbed in prices. This method of charging relieves the equipment and stores appropriation of the Department of Defence of the burden of maintaining production capability.

5.3 The additional funds were required to meet the cost of three common law damages actions arising through industrial accidents which were awarded subsequent to the additional estimates review. Details of these three cases are set out below:

• Farrell v The Commonwealth

5.4 In this case the Committee was informed that the

¹ Prior to 1 November 1980 funds for this item were appropriated to the former Department of Productivity.

injured employee was an operator in the Fuze General Section at the Ammunition Factory Footscray, and was operating a Heine 201 punch press to trim the disc base for the M26 grenade. The press is operated by a foot pedal and the machine is guarded in the work cycle by a mesh guard which is manually lowered by the operator and held in that position during the machine cycle.

5.5 Release of the guard causes it to be raised by springs thus enabling the operator to insert the untrimmed disc in the die or to remove the off-cut. In this position the machine is rendered inoperable by the side arm of the guard which prevents the clutch from engaging.

5.6 At approximately 8.05 a.m. on 6 April 1978 the employee concerned was removing a disc off-cut when the press cycled causing the injury to her fingers. Her third and fourth right hand fingers were subsequently amputated between the first and second finger joints. Ms Farrell was also treated for shoulder/hand syndrome affecting the right shoulder and arm.

5.7 The accident was investigated immediately by the Factory Safety Officer and was regarded as one of significant consequence. The details were investigated by a Departmental Safety Committee, and unsatisfactory operating features of the press were highlighted by that Committee. Corrective action was taken by the factory and appropriate operating safety procedures were revised and updated.

5.8 The Department claim that basic weekly compensation was paid to Ms Farrell from the date of injury. On 14 May 1979 Ms Farrell issued a writ against the Commonwealth which resulted in an award of \$34,494 on 13 May 1981. Damages were paid by the Department on 19 June 1981.¹

• G. Sabo v The Commonwealth

5.9 The Committee was informed that Mr Sabo was formerly employed as a general hand in the Heavy Forge Section at Ordnance Factory Maribyrnong. While working night shift at about 11.30 p.m. on 21 January 1977, a truck drove into Forge No. 1 carrying an ingot of steel. Mr Sabo and others prepared to unload the ingot with the help of a crane. Mr Sabo had a hand hook which he states he inserted into a chain link for a better pull. The hand hook slipped out of the chain link and he fell off the truck and landed on a concrete floor on his back. He suffered a back injury.

5.10 Liability was accepted by the Commonwealth for Mr Sabo's injury on 22 July 1977 and permanent weekly compensation payments commenced on 8 September 1977. Mr Sabo

1 Public Accounts Committee File 1981/5, Part B(1).

was officially retired from the Ordnance Factory on 23 August 1978. Mr Sabo issued a writ for damages against the Commonwealth on 20 October 1978 which was upheld on 2 April 1981 awarding \$80,000 plus costs (less \$24,858.13 already paid as weekly compensation), bringing the total amount payable to \$62,374.¹

• Stoilkovski v The Commonwealth

5.11 The Committee was informed that on 11 February 1974 the plaintiff was splashed on his face and nose with a substance containing a weak solution of chromium salts whilst removing a filter forming part of a system of pipes through which the solution flowed. There was medical evidence that the plaintiff ingested some of the solution into his bloodstream through the mucous membranes thereby initiating an auto immune reaction in the bloodstream causing chorio-retinitis, an eye disease, as a result of which he was rendered blind. He then developed depression which aggravated a peptic ulcer condition.

5.12 Proceedings in which the plaintiff claimed common law damages from the Commonwealth were instituted in the Supreme Court of Victoria on 26 July 1976. On 15 November 1979 the jury brought in a verdict in favour of the plaintiff on all issues. Damages were assessed at \$100 for conjunctivitis and \$235,000 in respect of blindness.

5.13 The Commonwealth appealed against the judgment but it was dismissed by the Full Court on 19 March 1981. Instructions were obtained from the Department of Industry and Commerce on whether it desired to appeal the decision of the Full Court. The Department indicated in a memorandum dated 7 April 1981 that it did not wish to appeal the decision. The matter was considered by the Crown Solicitor and it was decided on 9 April 1981 that the Full Court decision should not be appealed. Damages of \$278,425.31 were paid to Mr Stoilkovski on 8 May 1981. Additional disbursements (costs etc.) amounted to a further \$43,082.30 bringing the total to \$321,507.61.²

5.14 The Department stated that in the cases of Sabo v the Commonwealth and Farrell v the Commonwealth, provision for weekly compensation payments was included in the estimates but lump sum payments of \$62,374 and \$35,241 respectively were not foreseen. In the case of Stoilkovski v The Commonwealth, provision for the possible expenditure was not made in the Department's estimates pending the outcome of appeal proceedings.³

1 Public Accounts Committee File 1981/5, Part B(1).

2 Ibid.

3 Minutes of Evidence, op. cit., p. 66.

Conclusions

5.15 With regard to the urgent and unforeseen nature of the Department's request for funds from the Advance to the Minister for Finance, as outlined in Finance Circular 1981/8, the Committee is satisfied that in all three cases, both of these criteria were met.

5.16 The major issue however to emerge from the inquiry was the length of time taken for settlement to be reached in compensation cases and the incidence of appeal by the Commonwealth in compensation payments to Commonwealth employees. A considerable amount of evidence on this topic was taken both from the Department of Industry and Commerce and the Attorney General's Department. The Committee intends to examine this evidence in consultation with its legal advisors with a view to a separate inquiry on this important issue.

COMMONWEALTH OF AUSTRALIA

ADVANCE TO THE MINISTER FOR FINANCE

Statement of Heads of Expenditure
and the amounts charged thereto
pursuant to section 36A of the
Audit Act 1901

Appropriation Act (No. 1) 1980-81
Division 310—\$125 000 000

Appropriation Act (No. 2) 1980-81
Division 855—\$100 000 000

ABSTRACT

EXPENDITURE FROM THE ADVANCE TO THE MINISTER FOR FINANCE

APPROPRIATION ACT (No. 1) 1980-81—\$38 336 817

DEPARTMENTS AND SERVICES

Page No.		Issues from the Advance to the Minister for Finance	
		Expenditure	
		\$	\$
5	Parliament	203 650	197 363
5	Department of Aboriginal Affairs	39 300	39 018
6	Department of Administrative Services	1 184 950	1 093 363
7	Attorney-General's Department	825 052	809 141
8	Department of Business and Consumer Affairs	17 200	16 571
9	Department of the Capital Territory	122 350	122 278
9	Department of Defence	21 430 764	20 854 463
10	Department of Education	3 953 961	3 760 186
11	Department of Employment and Youth Affairs	473 000	390 727
12	Department of Finance	21 600	17 215
12	Department of Foreign Affairs	2 670	2 670
12	Department of Health	6 000 000	5 991 947
12	Department of Home Affairs and Environment	63 000	61 237
13	Department of Immigration and Ethnic Affairs	6 447	2 970
13	Department of Industrial Relations	5 361	5 361
13	Department of Industry and Commerce	538 000	534 322
14	Department of National Development and Energy	250 935	234 112
14	Department of Primary Industry	105 000	102 661
15	Department of the Prime Minister and Cabinet	197 029	194 475
16	Department of Science and Technology	51 000	46 075
16	Department of Social Security	2 179 000	2 105 418
16	Department of Transport	281 700	270 339
17	Department of the Treasury	527 900	527 728
17	Department of Veterans' Affairs	1 038 000	957 177

APPROPRIATION ACT (No. 2) 1980-81—\$19 080 385

DEPARTMENTS AND SERVICES

Page No.		Issues from the Advance to the Minister for Finance	
		Expenditure	
		\$	\$
18	Department of Aboriginal Affairs	586 000	584 300
18	Department of Administrative Services	23 500	19 232
18	Department of Communications	50 000	49 994
18	Department of Education	1 100	1 076
19	Department of Finance	15 976 468	14 476 468
19	Department of Foreign Affairs	74 510	74 510
19	Department of Home Affairs and Environment	74 000	73 727
19	Department of Housing and Construction	735 000	716 892
19	Department of Transport	500 000	411 925
20	Department of the Treasury	2 672 261	2 672 261

I. CASTLES
Secretary to the Department of Finance
August 1981

MARGARET GUILFOYLE
Minister for Finance
August 1981

EXPENDITURE FROM THE ADVANCE TO THE MINISTER FOR FINANCE

APPROPRIATION ACT (No. 1) 1980-81

DEPARTMENTS AND SERVICES

	Issues from the Advance to the Minister for Finance	Expenditure
PARLIAMENT		
DIVISION 102.—HOUSE OF REPRESENTATIVES		
2.—Administrative Expenses—		
01. Printing, binding and distribution of papers	39 000	33 493
3.—Other Services—		
01. Commonwealth Parliamentary Association Conferences—Representation	9 000	8 997
02. Payments pursuant to section 34A (1) of the <i>Audit Act</i> 1901	650	650
	9 650	9 647
<i>Total: Division 102</i>	48 650	43 140
DIVISION 103.—PARLIAMENTARY REPORTING STAFF		
2.—Administrative Expenses—		
01. Hansard—Printing, distribution and binding	140 000	139 711
DIVISION 105.—JOINT HOUSE DEPARTMENT		
1.—Salaries and Payments in the nature of Salary—		
02. Overtime	15 000	14 512
Total: Parliament	203 650	197 363
DEPARTMENT OF ABORIGINAL AFFAIRS		
DIVISION 120.—ADMINISTRATIVE		
2.—Administrative Expenses—		
12. Incidental and other expenditure	39 300	39 018
Total: Department of Aboriginal Affairs	39 300	39 018

	Issues from the Advance to the Minister for Finance	Expenditure
DEPARTMENT OF ADMINISTRATIVE SERVICES		
DIVISION 130.—ADMINISTRATIVE		
2.—Administrative Expenses—		
03. Postage, telegrams and telephone services	99 100	73 516
07. National publicity materials and illustrations	4 000	3 591
	103 100	77 107
5.—Australian Property Services—		
05. Fire protection—Commonwealth property	138 700	138 674
<i>Total: Division 130</i>	241 800	215 781
DIVISION 138.—AUSTRALIAN FEDERAL POLICE		
1.—Salaries and Payments in the nature of Salary—		
02. Overtime	468 000	466 050
2.—Administrative Expenses—		
01. Travelling and subsistence	12 200	7 343
03. Postage, telegrams and telephone services	216 300	203 295
05. Freight and cartage	10 800	7 002
	239 300	217 640
3.—Other Services—		
01. United Nations Peacekeeping Force in Cyprus—Australian Police Unit	800	733
<i>Total: Division 138</i>	708 100	684 423
DIVISION 140.—PARLIAMENTARY AND MINISTERIAL STAFF AND SERVICES		
2.—Administrative Expenses—		
01. Travelling and subsistence—Within Australia	15 100	13 357
3.—Conveyance of Members of Parliament and Others		
	127 800	105 144
<i>Total: Division 140</i>	142 900	118 501

	Issues from the Advance to the Minister for Finance	
	Expenditure	
	\$	\$
<i>Department of Administrative Services—continued</i>		
DIVISION 150.—FURNITURE AND FITTINGS		
1.—Departmental—	-	-
02. Department of Aboriginal Affairs	2 300	2 131
03. Department of Administrative Services	18 000	12 292
08. Department of Education	55 200	51 911
09. Department of Employment and Youth Affairs	6 200	..
14. Department of Housing and Construction	4 700	3 022
19. Department of Communications	100	..
Total: Division 150	86 500	69 356
DIVISION 160.—GRANTS COMMISSION		
2.—Administrative Expenses—		
01. Travelling and subsistence	1 450	1 217
02. Office requisites and equipment, stationery and printing	1 400	1 318
05. Computer services	2 800	2 767
Total: Division 160	5 650	5 302
Total: Department of Administrative Services	1 184 950	1 093 363

ATTORNEY-GENERAL'S DEPARTMENT

DIVISION 165.—ADMINISTRATIVE

2.—Administrative Expenses—		
05. Publication of Acts and Statutory Rules	200 000	199 890
10. Incidental and other expenditure	28 000	25 904
	228 000	225 794
3.—Other Services—		
09. International Conference of Appellate Magistrates and Conference of Commonwealth Chief Justices	3 150	2 966
10. Retirement payment to judges—Papua New Guinea	37 902	37 892
	41 052	40 858
Total: Division 165	269 052	266 652

DIVISION 172.—COURTS ADMINISTRATION

2.—Administrative Expenses—		
06. Library books, journals and periodicals	53 000	52 207

	Issues from the Advance to the Minister for Finance	
	Expenditure	
	\$	\$
<i>Attorney-General's Department—continued</i>		
DIVISION 175.—AUSTRALIAN LEGAL AID OFFICE		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	140 000	131 003
2.—Administrative Expenses—		
06. Legal disbursements—Court search and other fees	3 000	2 865
07. Payments to private legal practitioners	350 000	346 670
09. Incidental and other expenditure	5 000	4 962
	358 000	354 497
Total: Division 175	498 000	485 500
DIVISION 190.—OFFICE OF PARLIAMENTARY COUNSEL		
1.—Salaries and Payments in the nature of Salary—		
02. Overtime	5 000	4 782
Total: Attorney-General's Department	825 052	809 141

DEPARTMENT OF BUSINESS AND CONSUMER AFFAIRS

DIVISION 195.—ADMINISTRATIVE

3.—Other Services—		
07. Payments pursuant to section 34A (1) of the <i>Audit Act</i> 1901	3 900	3 823

DIVISION 201.—PRICES JUSTIFICATION TRIBUNAL

2.—Administrative Expenses—		
05. Computer services	1 400	1 378
08. Incidental and other expenditure	2 500	2 304
Total: Division 201	3 900	3 682

DIVISION 202.—INDUSTRIES ASSISTANCE COMMISSION

2.—Administrative Expenses—		
09. Incidental and other expenditure	9 400	9 066
Total: Department of Business and Consumer Affairs	17 200	16 571

	Issues from the Advance to the Minister for Finance	Expenditure
	\$	\$
DEPARTMENT OF THE CAPITAL TERRITORY		
DIVISION 210.—ADMINISTRATIVE		
2.—Administrative Expenses—		
03. Postage, telegrams and telephone services	115 350	115 291
3.—Other Services—		
08. A.C.T. Fire Brigade—Operating expenses	7 000	6 987
Total: Department of the Capital Territory	122 350	122 278

DEPARTMENT OF DEFENCE

DIVISION 230.—AUSTRALIAN DEFENCE FORCE

1.—Salaries and Payments in the nature of Salary—

04. Citizen Naval Forces and Cadets	68 000	67 964
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DIVISION 232.—CIVIL PERSONNEL

1.—Salaries and Payments in the nature of Salary—

02. Overtime	8 000	6 351
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DIVISION 233.—ADMINISTRATIVE AND OTHER EXPENDITURE

1.—Administrative Expenses—

01. Travelling and subsistence	1 000 000	897 092
03. Postage, telegrams and telephone services	800 000	586 781
06. Medical and dental services	300 000	293 904
11. Advertising	134 000	133 713
12. Payments to the States and other Authorities for the services of employees	200 000	173 283
	2 434 000	2 084 773

2.—Other Services—

05. Payment to Papua New Guinea Government of Australian Government liability under <i>Defence Force (Papua New Guinea) Retirement Benefits Act 1973</i>	3 245 264	3 245 264
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Total: Division 233	5 679 264	5 330 037
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	Issues from the Advance to the Minister for Finance	Expenditure
	\$	\$
<i>Department of Defence—continued</i>		
DIVISION 234.—EQUIPMENT AND STORES		
2.—Replacement Equipment and Stores—		
02. Rations	900 000	871 508
03. Liquid fuels and lubricants	5 500 000	5 487 136
04. Other equipment and stores, including hire	9 000 000	8 823 223
Total: Division 234	15 400 000	15 181 867
DIVISION 238.—NATURAL DISASTERS AND CIVIL DEFENCE		
3.—Other Services—		
02. Reimbursement of salaries paid by the States to Civil Defence personnel	57 500	56 132
DIVISION 241.—DEFENCE SCIENCE AND TECHNOLOGY		
2.—Administrative Expenses—		
03. Postage, telegrams and telephone services	17 000	13 768
04. Fuel, light, power, water supply and sanitation	106 000	103 844
09. Incidental and other expenditure	95 000	94 500
Total: Division 241	218 000	212 112
Total: Department of Defence	21 430 764	20 854 463

DEPARTMENT OF EDUCATION

DIVISION 270.—ADMINISTRATIVE

1.—Salaries and Payments in the nature of Salary—

01. Salaries and allowances	136 300	133 591
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4.—Student Assistance Programs—

02. Tertiary students	780 000	643 772
04. Aboriginal secondary grants	654 000	632 017
05. Aboriginal study grants	156 000	146 904
09. Adult secondary education	147 750	132 155

	1 737 750	1 554 848
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Total: Division 270	1 874 050	1 688 439
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DIVISION 273.—COMMONWEALTH TEACHING SERVICE

1.—Salaries and Payments in the nature of Salary—

01. Salaries and allowances	1 611	1 609
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	Issues from the Advance to the Minister for Finance	
	Expenditure	
	\$	\$
<i>Department of Education—continued</i>		
DIVISION 278.—CANNBERRA COLLEGE OF ADVANCED EDUCATION		
1.—For expenditure under the <i>Cannberra College of Advanced Education Act 1967</i>—Running expenses		
	443 500	443 318
DIVISION 279.—THE AUSTRALIAN NATIONAL UNIVERSITY		
1.—Running expenses—Supplementary grant		
	1 541 600	1 541 599
DIVISION 282.—AUSTRALIAN MARITIME COLLEGE		
1.—For expenditure under the <i>Australian Maritime College Act 1978</i>—Running expenses		
	68 200	68 144
DIVISION 284.—TERTIARY EDUCATION COMMISSION		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	10 000	6 279
2.—Administrative Expenses—		
01. Travelling and subsistence	15 000	10 798
Total: Division 284	25 000	17 077
Total: Department of Education	3 953 961	3 760 186

DEPARTMENT OF EMPLOYMENT AND YOUTH AFFAIRS

DIVISION 286.—ADMINISTRATIVE

1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	200 000	136 559
3.—Other Services—		
03. Relocation Assistance Scheme	165 000	164 865
05. Fares assistance to persons seeking employment (amounts recovered may be credited to this item)	53 000	52 754
	218 000	217 619

	Issues from the Advance to the Minister for Finance	
	Expenditure	
	\$	\$
<i>Department of Employment and Youth Affairs—continued</i>		
4.—Employment Training and Assistance—		
05. Former Regular Servicemen's Vocational Training Scheme	55 000	36 549
Total: Department of Employment and Youth Affairs	473 000	390 727

DEPARTMENT OF FINANCE

DIVISION 306.—AUSTRALIAN GOVERNMENT RETIREMENT BENEFITS OFFICE

1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	21 600	17 215
Total: Department of Finance	21 600	17 215

DEPARTMENT OF FOREIGN AFFAIRS

DIVISION 315.—ADMINISTRATIVE

3.—Other Services—		
11. Payments pursuant to section 34A (1) of the <i>Audit Act 1901</i>	2 670	2 670
Total: Department of Foreign Affairs	2 670	2 670

DEPARTMENT OF HEALTH

DIVISION 327.—HEALTH INSURANCE

2.—For expenditure under the <i>Health Insurance Act 1973</i>, including payment to the Health Insurance Fund established by that Act		
	6 000 000	5 991 947
Total: Department of Health	6 000 000	5 991 947

DEPARTMENT OF HOME AFFAIRS AND ENVIRONMENT

DIVISION 335.—CHRISTMAS ISLAND

(Recoverable from Christmas Island Phosphate Commission and Internal Revenue)

1.—Salaries and Payments in the nature of Salary—		
02. Overtime	7 000	6 458

	Issues from the Advance to the Minister for Finance	Expenditure
	\$	\$
<i>Department of Home Affairs and Environment—continued</i>		
DIVISION 336.—COCOS (KEELING) ISLANDS		
2.—Administrative Expenses—		
03. Postal and philatelic services	56 000	54 779
Total: Department of Home Affairs and Environment	63 000	61 237

DEPARTMENT OF IMMIGRATION AND ETHNIC AFFAIRS

DIVISION 360.—ADMINISTRATIVE

2.—Administrative Expenses—		
05. Payments for services—Government authorities and agents	1 947	1 946
08. Freight and cartage	4 500	1 024
Total: Department of Immigration and Ethnic Affairs	6 447	2 970

DEPARTMENT OF INDUSTRIAL RELATIONS

DIVISION 378.—INDUSTRIAL RELATIONS BUREAU

2.—Administrative Expenses—		
06. Legal expenses	5 361	5 361
Total: Department of Industrial Relations	5 361	5 361

DEPARTMENT OF INDUSTRY AND COMMERCE

DIVISION 380.—ADMINISTRATIVE

1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	28 000	27 836

DIVISION 522.—ADMINISTRATIVE

2.—Administrative Expenses—		
03. Postage, telegrams and telephone services	90 000	89 644

DIVISION 525.—MAINTENANCE OF PRODUCTION CAPACITY

01. Reserve capacity maintenance—Government Factories	420 000	416 842
Total: Department of Industry and Commerce	538 000	534 322

	Issues from the Advance to the Minister for Finance	Expenditure
	\$	\$
DEPARTMENT OF NATIONAL DEVELOPMENT AND ENERGY		
DIVISION 430.—ADMINISTRATIVE		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	11 000	4 324
2.—Administrative Expenses—		
05. Payments under the <i>Compensation (Commonwealth Employees) Act 1971</i>	4 635	4 633
Total: Division 430	15 635	8 957
DIVISION 431.—DIVISION OF NATIONAL MAPPING		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	24 600	23 143
2.—Administrative Expenses—		
12. General stores	1 400	1 371
Total: Division 431	26 000	24 514
DIVISION 432.—BUREAU OF MINERAL RESOURCES, GEOLOGY AND GEOPHYSICS		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	76 300	67 641
DIVISION 436.—AUSTRALIAN ATOMIC ENERGY COMMISSION		
1.—For expenditure under the <i>Atomic Energy Act 1953</i> —Running expenses		
	133 000	133 000
Total: Department of National Development and Energy	250 935	234 112

DEPARTMENT OF PRIMARY INDUSTRY

DIVISION 494.—BUREAU OF ANIMAL HEALTH (INCLUDING EXPORT INSPECTION SERVICES—MEAT)

2.—Administrative Expenses—		
06. Compensation	105 000	102 661
Total: Department of Primary Industry	105 000	102 661

	Issues from the Advance to the Minister for Finance	
	Expenditure	
	\$	\$
DEPARTMENT OF THE PRIME MINISTER AND CABINET		
DIVISION 500.—ADMINISTRATIVE		
1.—Salaries and Payments in the nature of Salary—		
02. Overtime	12 302	12 301
3.—Other Services—		
01. Payments pursuant to section 34A(1) of the <i>Audit Act</i> 1901	396	395
05. Royal Visit 1980	64 855	64 855
07. State Funerals	2 875	2 718
	68 126	67 968
Total: Division 500	80 428	80 269
DIVISION 505.—OFFICIAL ESTABLISHMENTS		
2.—Administrative Expenses—		
09. Incidental and other expenditure	12 121	12 120
DIVISION 506.—GOVERNOR-GENERAL'S OFFICE		
1.—Salaries and Payments in the nature of Salary—		
03. Salary of the Administrator	5 981	5 677
2.—Administrative Expenses—		
01. Travelling and subsistence	57 235	55 147
Total: Division 506	63 216	60 824
DIVISION 512.—COMMONWEALTH OMBUDSMAN		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	37 926	37 925
DIVISION 515.—AUDITOR-GENERAL'S OFFICE		
2.—Administrative Expenses—		
06. Consultants—Fees	3 338	3 337
Total: Department of the Prime Minister and Cabinet	197 029	194 475

	Issues from the Advance to the Minister for Finance	
	Expenditure	
	\$	\$
DEPARTMENT OF SCIENCE AND TECHNOLOGY		
DIVISION 540.—ADMINISTRATIVE		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	26 000	21 521
3.—Other Services—		
10. LANDSAT—Contractor costs	25 000	24 554
Total: Department of Science and Technology	51 000	46 075
DEPARTMENT OF SOCIAL SECURITY		
DIVISION 590.—ADMINISTRATIVE		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	635 000	563 745
3.—Other Services—		
05. Grants to eligible organisations under the <i>Homeless Persons Assistance Act</i> 1974	1 543 000	1 540 846
10. Payments pursuant to section 34A(1) of the <i>Audit Act</i> 1901	1 000	827
	1 544 000	1 541 673
Total: Department of Social Security	2 179 000	2 105 418
DEPARTMENT OF TRANSPORT		
DIVISION 655.—ADMINISTRATIVE		
2.—Administrative Expenses—		
16. Meteorological services	75 000	75 000
20. Compensation payments including payments under the <i>Compensation (Commonwealth Employees) Act</i> 1971	100 000	91 889
	175 000	166 889
3.—Other Services—		
11. Road safety promotion and research	6 700	3 450
12. Alice Springs—Darwin Railway Survey—For payment to Australian National Railways Commission	100 000	100 000
	106 700	103 450
Total: Department of Transport	281 700	270 339

	Issues from the Advance to the Minister for Finance	
	\$	\$
DEPARTMENT OF THE TREASURY		
DIVISION 670.—ADMINISTRATIVE		
1.—Salaries and Payments in the nature of Salary—		
02. Overtime	3 000	2 970
2.—Administrative Expenses—		
06. Incidental and other expenditure	53 600	53 575
3.—Other Services—		
02. Loan management expenses	466 100	466 009
<i>Total: Division 670</i>	522 700	522 554
DIVISION 674.—TAXATION BOARDS OF REVIEW		
1.—Salaries and Payments in the nature of Salary—		
01. Salaries and allowances	5 200	5 174
Total: Department of the Treasury	527 900	527 728
DEPARTMENT OF VETERANS' AFFAIRS		
DIVISION 692.—OTHER REPATRIATION BENEFITS		
02. Pharmaceutical services	1 000 000	926 413
05. Expenses of travelling for medical treatment	38 000	30 764
Total: Department of Veterans' Affairs	1 038 000	957 177

EXPENDITURE FROM THE ADVANCE TO THE MINISTER FOR FINANCE

APPROPRIATION ACT (No. 2) 1980-81

DEPARTMENTS AND SERVICES		Issues from the Advance to the Minister for Finance	
		\$	\$
DEPARTMENT OF ABORIGINAL AFFAIRS			
DIVISION 813.—PAYMENTS TO OR FOR THE STATES AND THE NORTHERN TERRITORY			
1.—For the purpose of the States Grants (Aboriginal Assistance) Act 1976—			
02. Health		249 100	247 400
03. Education		336 900	336 900
Total: Department of Aboriginal Affairs		586 000	584 300
DEPARTMENT OF ADMINISTRATIVE SERVICES			
DIVISION 819.—OTHER SERVICES			
15. Sixth International Conference on United Fund Raising		3 000	3 000
17. International Conference on Health Education—Cancer		3 500	3 500
19. Sixth International Congress of the International Microsurgical Society—Australia 1981		7 000	7 000
20. Review of the Defence Organisation		10 000	5 732
Total: Department of Administrative Services		23 500	19 232
DEPARTMENT OF COMMUNICATIONS			
DIVISION 901.—CAPITAL WORKS AND SERVICES			
1.—Plant and Equipment—			
01. Technical Equipment		50 000	49 994
Total: Department of Communications		50 000	49 994
DEPARTMENT OF EDUCATION			
DIVISION 841.—CAPITAL WORKS AND SERVICES			
1.—Buildings and Works—			
02. Canberra College of Advanced Education—Approved Capital Programs		1 100	1 076
Total: Department of Education		1 100	1 076

	Issues from the Advance to the Minister for Finance	Expenditure
	\$	\$
DEPARTMENT OF FINANCE		
DIVISION 852.—PAYMENTS TO OR FOR THE STATES AND THE NORTHERN TERRITORY		
01. Natural disaster relief and restoration	15 976 468	14 476 468
Total: Department of Finance	15 976 468	14 476 468

DEPARTMENT OF FOREIGN AFFAIRS		
DIVISION 858.—OTHER SERVICES		
06. Greek earthquake disaster relief	74 510	74 510
Total: Department of Foreign Affairs	74 510	74 510

DEPARTMENT OF HOME AFFAIRS AND ENVIRONMENT		
DIVISION 868.—OTHER SERVICES		
03. Australian sports institute—Expenses	71 000	70 980
08. Museum of Australia—Operating expenses	3 000	2 747
Total: Department of Home Affairs and Environment	74 000	73 727

DEPARTMENT OF HOUSING AND CONSTRUCTION		
DIVISION 871.—CAPITAL WORKS AND SERVICES		
1.—Buildings and Works—Departmental—		
12. Department of Home Affairs and Environment	375 000	360 771
31. Department of Veterans' Affairs	360 000	356 121
Total: Department of Housing and Construction	735 000	716 892

DEPARTMENT OF TRANSPORT		
DIVISION 959.—OTHER SERVICES		
03. Air fare subsidy for travel on routes between Melbourne and Tasmania	500 000	411 925
Total: Department of Transport	500 000	411 925

	Issues from the Advance to the Minister for Finance	Expenditure
	\$	\$
DEPARTMENT OF THE TREASURY		
DIVISION 962.—PAYMENTS TO OR FOR THE STATES AND THE NORTHERN TERRITORY		
01. Northern Territory—General purpose revenue assistance—Tax sharing entitlement	2 672 261	2 672 261
Total: Department of the Treasury	2 672 261	2 672 261

FINANCE
CIRCULAR

No. 1981/8

Ref. 77/876

CIRCULAR MEMORANDUM
TO DEPARTMENTSDEPARTMENT OF FINANCE
CANBERRA, A.C.T. 2600ADVANCES TO THE MINISTER FOR FINANCE
CRITERIA GUIDELINES

The Minister for Finance, on 26 May 1981, announced the Government's response to the recommendations of the Senate Standing Committee on Finance and Government Operations concerning the use of the Advances to the Minister for Finance. Inter alia, the Government has decided that expenditure from the Advance should be permitted only if the Minister for Finance is satisfied that the expenditure is urgently required and was unforeseen at a specified date; this criteria is now specifically included in the wording of appropriations for the Advances in the Appropriation and Supply Acts.

2. The purpose of this circular is to indicate the guidelines which are to be applied in assessing whether a proposed expenditure relating to:

- a new service for which no specific appropriation has been made in an Appropriation or Supply Act; or
- an existing service for which insufficient appropriation has been included in an Appropriation or Supply Act,

meets the "urgent and unforeseen" criteria. The test is to be applied in relation to the date specified in the wording of the appropriation for the Advance included in the Schedule to an Appropriation or Supply Bill as appropriate. The significance of that date is that it is the cut-off beyond which alterations could not be made to the Bills to include additional provisions for requirements not previously foreseen.

"Urgency"

3. "Urgency" in this sense means that circumstances exist under which funds are required immediately from the Advance. Typical of situations meeting the test of "urgency" include:


- (i) accounts are on hand or expected to be received but insufficient funds remain to meet them.
- (ii) insufficient funds are available to enable the payment of salaries/wages.
- (iii) where competent authority has approved that a payment be made, the presumption should be that the payment be made as soon as practicable unless the contrary intention applies.

"Unforeseen"

4. Expenditures may be unforeseen both as to amount and to timing and include instances -
- (i) arising from an unforeseen price/cost increase subsequent to the settlement of amounts to be included in an Appropriation Bill,
 - (ii) where a price increase is foreseen but is unknown as to quantum at the time when amounts are settled for inclusion in an Appropriation Bill, or
 - (iii) where, due to clerical error, or inadvertence, no amount or an insufficient amount has been provided in an Appropriation Bill, for particular expenditure, and funds are required to pay accounts from creditors.
 - (iv) where, at the time of settlement of the amounts to be included in an Appropriation Bill, it is not known that expenditure on a specific service or grant will be required.
 - (v) where, at the time of settlement of the amounts to be included in an Appropriation Bill, it is known that a payment will be required to be made, but there is considerable doubt as to the timing of payment.
5. Departments should still prepare their estimates in accordance with the principles set out in Finance Directions.
6. In seeking funds from the Advances to the Minister for Finance for expenditures for which the existing appropriation is insufficient or where payment is required under a new head of expenditure, for which there is no existing appropriation, Departments should bear in mind that the above criteria will have to be met. It is, of course, necessary for the Minister or her delegate to satisfy themselves in this regard and therefore it is still essential that Departments in making applications for funds should give full details of the reasons for the additional requirement.
7. Funds will generally be issued to cover requirements up to the date that it is expected that the appropriations will become legally available. Where a requirement for expenditure arises after the cut-off for inclusion of amounts in the Appropriation Bills (Nos 3 and 4), sufficient funds will be issued from the Advance to meet expenditure for the balance of the financial year.
8. An exception to this general rule applies in the case of grants or subvention to various organisations, payments to the States or other payments outside the administrative and operational mainstream of departmental expenditures. Under the main Appropriation Acts (Nos 1 and 2) grants to organisations and payments to the States can be made monthly, quarterly or annually in advance or arrears depending on the nature of and conditions attaching to the particular grant or payment. In the context of providing funds from the Advances the normal practice would be to treat as urgent the need to issue

funds on the same basis as the original grant or payment.

9. The criteria applying to issues from the Advances to the Minister for Finance do not apply to issues from the Advances for funds required pending a Governor-General's Warrant or for advances to be recovered during the financial year.
10. The contents of this circular will be incorporated as guidelines in the Finance Directions.


 H.N. Seelie,
 First Assistant Secretary,
 Accounting and Supply Division
 27 May 1981

APPENDIX C

The Bed Capacities in Service Hospitals and the Average
Number of Beds Manned for Financial Year 1980-81

<u>NAVY</u>	(a)	(b)1 <u>BED CAPACITY</u>	(c)2 <u>BEDS MANNED</u>
RANH	HMAS PENGUIN (Sydney)	80	72
RANH	HMAS CERBERUS (Melbourne)	105	50
RANH	HMAS ALBATROSS (Nowra)	21	21

ARMY

1ST MIL HOSPITAL (Brisbane)	100	60
2ND MIL HOSPITAL (Sydney)	100	80
3RD CAMP HOSPITAL (Puckapunyal Victoria)	70	20
4TH CAMP HOSPITAL (Townsville)	70	18
7TH CAMP HOSPITAL (Wagga)	35	26
8TH CAMP HOSPITAL (Adelaide)	22	22
RMC HOSPITAL DUNTRON (Canberra)	27	27

RAAF

NO. 3 RAAF HOSPITAL (Richmond NSW)	87	73
NO. 6 RAAF HOSPITAL (Laverton Victoria)	70	54
AMBERLEY	39	23
TOWNSVILLE	45	12
WAGGA	55	33
WILLIAMTOWN	26	14
LAVERTON	58	58
EDINBURGH	72	18
PEARCE	25	11

SERVICEMEN TREATED IN SERVICE FACILITIES 1980/81

RAN	4402
ARMY	12068
RAAF	5268
	<u>21738</u>

SERVICEMEN TREATED IN CIVILIAN FACILITIES 1980/81

RAN	318
ARMY	1964
RAAF	872
	<u>3154</u>

1 The bed capacities in column (b) were established when the Defence Force strengths were considerably higher than they are now. This capacity currently allows for immediate expansion to meet the needs of the Services in any defence emergency. Not all beds are physically provided at present.

2 The average manning of beds as shown in column (c) is also a reflection of the patient care which can be provided by current staff levels and the availability of health support facilities.

APPENDIX D

Figures on unfilled positions for Service Medical Officers in the Defence Force and Reserves

NAVY	2
ARMY	28
AIR FORCE	25
NAVAL RESERVE	11
ARMY RESERVE	47
AIR FORCE RESERVE	98

Figures for Understrength in State-registered nurses in a State-by-State breakdown:

	<u>NAVY</u>	<u>ARMY</u>	<u>AIR FORCE</u>	<u>DEFENCE FORCE</u> <u>TOTAL</u>
QLD	Nil	8	Nil	8
NSW	1	5	13	19
VIC	Nil	1	4	5
TAS	Nil	Nil	Nil	Nil
SA	Nil	Nil	Nil	Nil
WA	Nil	Nil	1	1
NT	Nil	Nil	1	1
ACT	Nil	Nil	1	1
OVERSEAS	Nil	Nil	10	10

(No 4 Hospital RAAF Butterworth)

APPENDIX E

CONDITIONS GOVERNING COMMONWEALTH REIMBURSEMENT OF SALARIES
PAID BY STATE EMERGENCY SERVICES

- a) Such members would be employed full time and exclusively in the relevant organisations, at the agreed level, and be under the control of the State Director in the performance of their duties.
- b) Numbers would be limited to two per headquarters.
- c) Reimbursement would be for salaries actually paid, including normal overtime, but would not cover any other commitments; eg. compensation, pensions, travel allowances, accommodation allowances, removal costs, etc.
- d) The members would be employed at localities, classifications, salary levels and numbers, as agreed by the Commonwealth, but in accordance with State policies.
- e) The Commonwealth would exercise no direct control over members. They would be employed wholly and solely by the State concerned.

Priority is given to the reimbursement of salaries of senior positions at each intermediate headquarters. Supporting position salaries are reimbursed only in exceptional cases where:

- a) The support required for the organiser cannot be provided from another State Government organisation in the relevant area.
- b) The nature of the support provided by the supporting position is essential, and that it requires the exclusive employment of a permanent member.
- c) The State ceiling will not be exceeded.

APPENDIX F

APPROVED MEASURES WHICH ATTRACT COMMONWEALTH ASSISTANCE UNDER
NATURAL DISASTER RELIEF ARRANGEMENTS

- a) grants for relief of personal hardship and distress (cyclones, floods, storms and bushfires);
- b) grants for restoration of public assets and emergency protection and repair works by State, local and semi-government authorities (disasters as in (a));
- c) concessional loans to small businesses (cyclones and floods);
- d) concessional loans to churches, sporting associations and other voluntary non-profit organisations (disasters as in (c));
- e) concessional loans to primary producers for carry-on, restocking and restoration purposes (cyclones, floods, storms, bushfires and droughts);
- f) freight subsidies for primary producers (disasters as in (e));
- g) subsidies for carriage of water to central dispersal points for primary producers (drought); and
- h) assistance to State, local and semi-government authorities for the disposal of helpless and unsaleable stock (floods, bushfires and droughts).

Additionally, the Commonwealth also meets half of the cost of assistance provided by the States for the immediate relief of personal hardship and distress where such expenditures do not qualify under the conditions for \$3 to \$1 assistance. Such measures comprise the provision of emergency food, clothing and accommodation, essential repairs to make houses habitable and secure, and the repair and replacement of essential items of furniture and personal effects. They are restricted to people in needy circumstances as a result of a disaster.

DATES OF HEARINGS, LIST OF WITNESSES AND OBSERVERS

The items selected from the Statement of Expenditure from the Advance to the Minister for Finance were made the subject of public inquiries at Parliament House, Canberra on the following dates.

Sectional Committee A

Department of Defence	Thursday,
. Defence Medical and Dental Services	10 September 1981
Department of Industry and Commerce	Tuesday,
. Reserve Capacity Maintenance	15 September 1981

Sectional Committee B

Departments of Finance and Defence	Thursday,
. Natural Disaster Relief and Restoration	10 September 1981
Department of Administrative Services	Tuesday,
. Australian Federal Police	15 September 1981

The following witnesses were sworn or made an affirmation and were examined by the Sectional Committees during the public hearings.

Australian Federal Police

Mr J.C. Johnson	Acting Deputy Commissioner, Australian Federal Police
Mr W.J. Ireland	Executive Officer, Australian Federal Police
Mr S.A. Wenger	Assistant Secretary, Finance and General Services Branch, Department of Administrative Services

Attorney-General's Department

Mr B.J. O'Donovan	Crown Solicitor
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Department of Defence

Major General P.H. Bennett	Assistant Chief of the Defence Force Staff
Major General W.J. Watson	Chairman, Services Health Policy Committee

Mr P.J. Fogarty First Assistant Secretary, Personnel
Administration and Policy Division
Mr J.S. O'Neill Assistant Secretary, Budgets and
Estimation Branch

Department of Finance

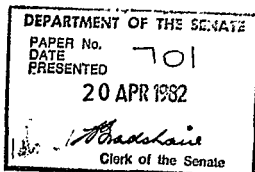
Mr P.N. Atcherley First Assistant Secretary, General
Expenditure Division
Mr G.R. Potts Assistant Secretary, Development
Branch

Department of Industry and Commerce

Mr J.C. Comerford Principal Executive Officer, Finance,
Munitions Division
Mr P.G. Sifford First Assistant Secretary, Management
Division
Mr R.J. Kinsella Principal Executive Officer,
Administration, Aircraft, Guided
Weapons and Electronic Systems
Division
Mr M.W. Lynch Finance Manager, Government Aircraft
Factories
Mrs S.E. Massie Inspector Compensation, Manpower and
Organisational Planning Branch
Mr K. McKnown Assistant Secretary, Finance and
Property Branch
Mr R.G. Tacey Senior Safety Engineer, Munition
Supply Division
Mr L.J. Wrigley Acting Controller, Munitions Supply
Division

During the public inquiries the Sectional Committees
were assisted by the following observers.

Mr A. Agafonoff Department of Finance
Mr J. Louttit Department of Finance
Mr J. Cosgrove Auditor-General's Office
Mr A. Edgar Auditor-General's Office
Mr A. Lenton Auditor-General's Office
Mr O. Quinn Auditor-General's Office
Mr D. Jenkins Public Service Board
Mr B. McCallum Public Service Board
Mr E. Williams Public Service Board
Mr T. Sullivan Department of Defence



THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

JOINT COMMITTEE OF PUBLIC ACCOUNTS

195TH REPORT

FINANCE MINUTE ON THE COMMITTEE'S 172ND REPORT -
FINANCING AND ADMINISTRATION OF PROPERTY
OWNED OR LEASED BY THE COMMONWEALTH GOVERNMENT

Australian Government Publishing Service
CANBERRA 1982



Finance Minute on
Report 172 —
Financing and
Administration
of Property Owned or
Leased by the
Commonwealth
Government

Report

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Joint Committee of
Public Accounts
