

ENGLED RALES

20/11/77

PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

JOINT COMMITTEE ON THE A.C.T.

DEPARTMENT OF THE SENATE
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1
Clerk of the Senate

PLANNING PROCEDURES AND PROCESSES
IN THE AUSTRALIAN CAPITAL TERRITORY

(Being a report that the Committee is unable to complete its Inquiry.)

PERSONNEL OF THE COMMITTEE

Chairman : Senator J.W. Knight
Deputy Chairman : Mr. K.L. Fry, M.P.
Senator B.R. Archer
Senator D.M. Devitt*
Senator S.M. Ryan
Mr. M. Baillieu, M.P.*
Mr. M.E. Baume, M.P.
Hon. F. Crean, M.P.
Mr. J.W. Haslem, M.P.
Mr. M.E. Sainsbury, M.P.

Clerk to the : Mr. D.W. Nairn
Committee:

* Changes in the Personnel of the Committee

Senator Georges resigned from the Committee and was replaced by Senator Devitt on 18 August, 1977

Mr. A.J. MacKenzie M.P. resigned from the Committee and was replaced by Mr. M. Baillieu M.P. on 6 September, 1977.

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J O I N T C O M M I T T E E
ON THE AUSTRALIAN CAPITAL TERRITORY

1. The Joint Committee on the Australian Capital Territory was first appointed by resolution of both Houses of Parliament on 8 November, 1956 and has been re-appointed in succeeding Parliaments. The present Committee was appointed for the life of the 30th Parliament by resolutions of the Senate and the House of Representatives in March, 1976.*

2. The duties of the Committee as specified in its Resolution of Appointment are to:

- (a) examine and report on all proposals for modification or variations of the plan of lay-out of the City of Canberra and its environs published in the Commonwealth of Australia Gazette on the nineteenth day of November, 1925, as previously modified or varied, which are referred to the Committee by the Minister for the Capital Territory, and
- (b) examine and report on such other matters relating to the Australian Capital Territory as may be referred to the Committee -
 - (i) by the Minister for the Capital Territory,

or

(ii) by resolution of either House of Parliament.

3. In the present Parliament, the Minister has referred two matters to the Committee:

* See Appendix A - Resolution of Appointment of the Joint Committee on the Australian Capital Territory

- * the Collection and Disposal of Canberra City Wastes;

and

- * Planning Procedures and Processes in the A.C.T.*

4. The Committee reported to Parliament on Canberra City Wastes in December, 1976. It has since accepted a reference from the Senate to examine the extent to which its report on Canberra City Wastes has been implemented and to keep the matter under continuing review.*

Planning Procedures and Processes in the A.C.T.

5. The matter was referred to the Committee on 8 December, 1976 by the Hon. A.A. Staley, Minister for the Capital Territory pursuant to paragraph 1(b) of the Committee's resolution of appointment. Terms of reference were:

"The Committee is asked to consider and report on the adequacy and public acceptability of the planning procedures and processes in the Australian Capital Territory including:

- (a) the adequacy of community involvement in planning and development;
- (b) the role of the National Parliament particularly in planning the 'national' element of Canberra;

and

- (c) the relationship between the various groups involved in this process.

* See Appendix B - Terms of References for Inquiry undertaken by the Joint Committee on the Australian Capital Territory in the 30th Parliament.

The Inquiry to Date

6. The terms of reference for the Inquiry were advertised in late December and some persons and organisations were contacted directly and asked to make submissions to the inquiry. The first public hearing was held on Monday, 18 April, 1977. In the inquiry so far:

- * sixty-three submissions have been received of which thirty-four have been presented at public hearings. Appendix (C) lists the submissions received;
- * the Committee has conducted seven public hearings Appendix (D) lists the witnesses who have appeared before the Committee in the inquiry so far;
- * during the month of August a sub-committee visited Darwin, Adelaide and Albury-Wodonga and obtained information relevant to the inquiry.

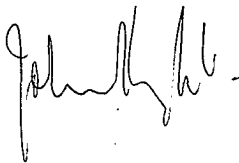
7. Had the duration of Parliament allowed, it was intended that some public hearings should be held in Canberra neighbourhoods to facilitate contact between members of the Committee and residents of particular areas of Canberra. It is recommended that the Committee, if reappointed by the 31st Parliament should give consideration to implementing this proposal.

8. It was also proposed that the Committee or one of its sub-committees should visit Sydney, Melbourne, Adelaide, Perth and Hobart to obtain information about planning processes and procedures currently in force and to obtain informed views from city planners and others familiar with current problems of urban planning in those cities.

9. The dissolution of the House of Representatives for the general elections on 10 December, 1977 means that the Committee will cease to exist from the date of the proclamation. (See Resolution of Appointment paragraph 4; Appendix A) The Committee is thus unable to complete the inquiry referred to it by the Minister and reports to the Senate and the House of Representatives accordingly. However, this

Committee recommends that if the 31st Parliament reappoints the Joint Committee on the A.C.T. it should complete the Inquiry into Planning Procedures and Processes in the A.C.T., particularly in view of the advanced state of the inquiry and its relevance to current development in the Capital Territory.

The Committee also recommends that if the 31st Parliament reappoints the Joint Committee on the A.C.T., it should have access to the records and evidence of the previous committee.

A handwritten signature in dark ink, appearing to be 'John H. ...', is written in the lower right quadrant of the page.

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY

The resolution of appointment of the Committee is as follows:

- (1) That a Joint Committee be appointed to -
 - (a) examine and report on all proposals for modification or variations of the plan of lay-out of the City of Canberra and its environs published in the Commonwealth of Australia Gazette on the nineteenth day of November 1925, as previously modified or varied, which are referred to the committee by the Minister for the Capital Territory, and
 - (b) examine and report on such other matters relating to the Australian Capital Territory as may be referred to the committee -
 - (i) by the Minister for the Capital Territory, or
 - (ii) by resolution of either House of the Parliament.
- (2) That the committee consist of ten members, four to be nominated by the Prime Minister, two to be nominated by the Leader of the Opposition, two Senators nominated by the Leader of the Government in the Senate and two Senators nominated by the Leader of the Opposition in the Senate.
- (3) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
- (4) That the members of the committee hold office as a joint committee until the House of Representatives expires by dissolution or effluxion of time.
- (5) That the committee elect as Chairman of the committee one of the members nominated by the Prime Minister or by the Leader of the Government in the Senate.

- (6) That the committee elect a Deputy Chairman who shall perform the duties of the Chairman of the committee at any time when the Chairman is not present at a meeting of the committee, and at any time when the Chairman and Deputy Chairman are not present at a meeting of the committee, the members present shall elect another member to perform the duties of the Chairman at that meeting.
- (7) That the committee have power to appoint sub-committees consisting of three or more of its members, and to appoint the Chairman of each sub-committee who shall have a casting vote only, and refer to any such sub-committee any matter which the committee is empowered to examine.
- (8) That a majority of the members of a sub-committee constitute a quorum of that sub-committee.
- (9) That members of the committee who are not members of a sub-committee may take part in the public proceedings of that sub-committee but shall not vote or move any motion or constitute a quorum.
- (10) That the committee or any sub-committee have power to send for persons, papers and records.
- (11) That the committee have power to move from place to place and to sit during any recess.
- (12) That any sub-committee have power to move from place to place, adjourn from time to time and to sit during any recess or adjournment.
- (13) That the committee or any sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (14) That the committee be provided with necessary staff, facilities and resources.
- (15) That the committee in selecting particular matters for investigation take account of the investigations of other Parliamentary committees and avoid duplication.
- (16) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (17) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Joint Committee on the Australian Capital Territory appointed during previous Parliaments.

- (18) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (19) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

TERMS OF REFERENCE

It is assumed there will be progressive difficulty in facilitating the collection and disposal of the City's wastes. There is a need for both new techniques and for a long term strategy for collection and disposal. In this context the Committee is to examine and report on the most desirable long term approach to waste collection and disposal having regard to:

- (a) the predicted city growth, its geographical spread and estimated future volumes of waste;
- (b) technical considerations, including existing practices and new Australian and overseas techniques, for disposal or for re-use and recycling of used material;
- (c) economic implications of currently used techniques and any feasible new procedures;
- (d) environmental qualifications;
- (e) social aspects including individual responsibility for waste collection and disposal (in particular litter in places generally open to the public); community group responsibility for waste collection and disposal and nuisance caused by waste and waste disposal; the effectiveness of local laws; and
- (f) the extent to which both management and labour practices can facilitate efficiency and economy.

PARLIAMENTARY JOINT COMMITTEE ON THE
AUSTRALIAN CAPITAL TERRITORY

TERMS OF REFERENCE FOR THE INQUIRY
INTO PLANNING PROCEDURES AND PROCESSES IN THE AUSTRALIAN CAPITAL TERRITORY

The Committee is asked to consider and report on the adequacy and public acceptability of the planning procedures and processes in the A.C.T. including:

- (a) the adequacy of community involvement in planning and development;
 - (b) the role of the National Parliament, particularly in planning the "national" element of Canberra; and
 - (c) the relationship between the various groups involved in this process.
-

NOTICE OF MOTION

JOINT COMMITTEE ON THE AUSTRALIAN CAPITAL TERRITORY -
PROPOSED REFERENCE OF MATTER

SENATOR KNIGHT: I give notice that, on the next day of sitting, I shall move -

- (1) That the following matter be referred to the Joint Committee on the Australian Capital Territory: Undertake a continuing review of the extent to which recommendations made in the committee's report, Canberra city wastes - A long-term strategy for collection and disposal, presented to both Houses of Parliament on 8 December 1976, have been implemented, and the current position regarding matters discussed in the report.
 - (2) That the foregoing Resolution be communicated to the House of Representatives by message.
-

PLANNING INQUIRYLIST OF SUBMISSIONS RECEIVED

Submission
No.

- | | |
|----------|--|
| 1 | Mr. W. Lennon, Member of the Legislative Assembly (A.C.T.) |
| 2 | Mr. S. Bennett, private resident of Red Hill (deceased) |
| 3 | Mr. A. Robinson, private resident of Weston |
| 4 | Dr. Peter Hughes, Independent Member of the Legislative Assembly, (A.C.T.) |
| 5 | Torrens Development Association Inc. |
| 6 | Mrs. J. Mathews, private resident of Campbell |
| 7 | Mr. N.D. Bridger, private resident of Chifley |
| 8 | Department of Social Security |
| 9 | A.C.T. Council of Parents and Citizens Associations Inc. |
| 10 | 2CC Radio Station - Mr. B. Merchant, News Editor |
| 11 | Telecom Australia, Melbourne |
| 12 | National Capital Development Commission |
| 13 | Woden Community Service Inc. |
| 14 | Australian Labor Party (Canberra Branch) |
| 15 | Calvert Street Park Protection Association |
| 16 | Department of Education |
| 17 | Professor P. Young, private resident of Weetangera |
| 18&18A | Queanbeyan City Council |
| 19 | Country Women's Association of Australia |
| 20 | Mr. R. Johnson, private resident of Blackwall Chine, Bungendore N.S.W. |
| 21 | Mr. and Mrs. I. Mills, private residents of Narrabundah |
| 22 | Department of Administrative Services |
| 23 | Department of the Capital Territory |
| 24 | Mr. R.D. O'Sullivan, private resident of Aranda |
| 25 & 25A | A.C.T. Council on the Ageing |
| 26 | Action for Public Transport |
| 27 & 27A | Mrs. L. Rudduck, private resident of Reid |
| 28 | Lessees of Sections 21 and 29 Braddon |
| 29 | Department of Transport |
| 30 & 30A | O'Connor Hill Protection Association |
| 31 | Major-General K. Mackay |
| 32 | South Mawson Residents' Association |
| 33 | Capital Territory Health Commission |

34 National Council of Women of A.C.T. Inc.
35 Mr. B. James, private resident of Pialligo
36 Weston Creek Community Association Inc.
37 & 37A Mr. D.M. Harman, private resident of Higgins
38 Pedal Power A.C.T. Inc.
39 Charnwood Community Action Group
40 Professor R. Atkins private resident of Woollahra N.S.W.
41 Urambi Primary School Board, Kambah
42 Royal Institute of Architects (A.C.T. Chapter)
43 A.C.T. Amateur Basketball Association
44 National Parks Association of A.C.T. Inc.
45 Department of Environment, Housing and Community
Development
46 Mr. G.C. Barker private resident of Kambah
47 A.C.T. Schools Authority
48 Kambah Residents' Association
49 Institution of Surveyors, Australia (Canberra Division)
50 Society for Social Responsibility in Science
51 Mt. Ainslie-Majura Protection Association
52 Council of Social Service of the A.C.T.
53 Royal Australian Planning Institute
54 Canberra and District Historical Society Inc.
55 Mr. & Mrs, E. Butler and Mr. & Mrs. H. Moore private
residents of Deakin
56 Murrumbidgee Monitor Association
57 Mr. T.G. Birtles Principal Lecturer in Applied Geography
C.C.A.E.
58 Mr. E. Wensing private resident of Braddon
59 Albury City Council
60 Canberra Chamber of Commerce
61 Mrs. H. Ross private resident of Red Hill
62 Department of Construction
63 ACT Electricity Authority

WITNESSES WHO HAVE PRESENTED EVIDENCE TO THE COMMITTEE

A

Alder, Ian Jackson, Member, A.C.T. Schools Authority
 Alexander, Donald William, Member of the Executive, Canberra
 Chamber of Commerce

B

Barker, Geoffrey Charles, Architect, 7 Hagen Place, Kambah A.C.T.
 Bartell, Dr. Roger John, Secretary, Society for Social Responsibility
 in Science
 Beare Dr. Hedley, Chief Education Officer, A.C.T. Schools Authority
 Birtles, Terry George, Principal Lecturer in Applied Geography,
 Canberra College of Advanced Education
 Boardman, Ellis Russell, Commissioner, Capital Territory Health
 Commission
 Boulton, William Elwood, Chairman, A.C.T. Electricity Authority
 Brett, James Innes, Fellow and Member, Urban Design Sub-Committee,
 Institution of Surveyors, Australia

Brooke, Douglas, Chief Planning Officer, Telecom Australia
 Bunker, Dr. Raymond Charles, First Assistant Secretary, Research
 Directorate, Department of Environment, Housing and Community
 Development

C

Clark, John Rex, Assistant Secretary, Planning and Review Branch,
 Property Division, Department of Administrative Services
 Cooper, Anthony Kimball, President, A.C.T. Chapter Royal Australian
 Institute of Architects
 Corrigan, Roy James, Assistant Secretary, Lands Division,
 Department of the Capital Territory
 Corry, Dr. John Richard, Executive Member, A.C.T. Council on the
 Ageing

D

Dalla, Mrs. June, private resident of Cook
 Darroch, Dr. Russel Murrumbidgee Monitor Association
 Davis, Colin Harvard Campbell, First Assistant Secretary, Lands
 Division, Department of the Capital Territory
 Day, Dr. Lincoln Hubert, Committee Member, Society for Social
 Responsibility in Science

E

Edwards, Neil Russell, Director, Planning Branch, A.C.T. Schools
 Authority
 Esau, Neville William, Treasurer National Parks Association
 of the A.C.T.
 Evans, Dr. Geoffrey, Murrumbidgee Monitor Association

F

Foskett, Reginald Alan, First Assistant Secretary, Territorial Education Branch, Department of Education

G

Gallagher, Raymond George, Director, Residential Leasing, Land Marketing Branch, Lands Division, Department of the Capital Territory

Gilchrist, John private resident of Braddon
Gordon, Ronald Francis, Assistant Commissioner, Policy and Planning, Capital Territory Health Commission
Graf, Richard Alan, Officer-in-Charge, Technical and Further Education, Planning and Building Branch, Department of Education
Graham, Mrs. Janne, Vice Chairman, A.C.T. Council on the Ageing

H

Harman, David Michael, private resident of Higgins
Hayes, Mrs. Julia Dawn, Executive Director, A.C.T. Council of Social Service
Hewitt, Donald, N.S.W. Headquarters, Telecom Australia
Hook, Dr. Cynthia Pauline, Librarian and Publicity Officer, National Parks Association of the A.C.T.
Hughes, Dr. Peter Dalton, private resident of Mawson

J

James, Robert Noel, private resident of Pialligo
Johnson, Roger Kirk Hayes, private resident of Bungendore
Jones, Archibald Davis, First Assistant Secretary, Department of Construction

K

Kennedy, Byron Leslie, Superintending Engineer, N.S.W. Telecom Aust.
Killen, Dr. Edward Darrel Lyle, Chairman, Sub-Committee on Planning, Canberra Chamber of Commerce

L

Lansdown, Robert Broughton, Secretary, Department of Environment Housing and Community Development
Lennon, Warren Wilson, Member of the Legislative Assembly, A.C.T.

M

McIntyre, Alexander Ross, Director, Australian Capital Territory Region, Department of Construction
McManus, John Bruce, Town Planner, Queanbeyan City Council
Merchant, Bruce William, News Editor, Radio Station 2CC on behalf of Capital City Broadcasters Pty. Ltd.

Mobbs, Christopher, President A.C.T. Council of Parents and
Citizens Associations Inc.
Morris, Mrs. Penelope, Principal Project Officer, Environment
Planning Studies, Department of Construction

N

Nicolson. John Kingley Le Marchant, President, Canberra Division,
Institution of Surveyors, Australia

O

O'Clery, Peter Christopher, Assistant Secretary, Land Marketing
Branch, Lands Division, Department of the Capital Territory
O'Dea, Anthony Richard, private resident of Braddon
O'Sullivan, Robert Dennis, Authorised Surveyor and Planner,
25 Mirning Crescent, Aranda A.C.T.

P

Parker, Mrs. Judith Ann, National Convenor, Child and Family
Standing Committee, National Council of Women of the A.C.T.
Penketh, Mrs. Katherine Alice, President, National Council of
Women of the A.C.T.
Powell, Anthony John Walker, Commissioner, National Capital
Development Commission
Pratt, Ms Noel Convenor, Murrumbidgee Monitor
Association
Pryor, Robert Frederick, Assistant Secretary, Cities Branch,
Department of Environment, Housing and Community Development

R

Ross, Mrs. Helen Moffat, Executive Member, National Council of
Women of the A.C.T.

S

Shannon, Gordon Charles, Associate Commissioner, National
Capital Development Commission
Sheaves, David James, Chairman, Urban Design Sub-Committee,
Institution of Surveyors, Australia
Sorrenson, Allan Neils, Committee Member, Action for Public
Transport
Stott, Peter, Treasurer, A.C.T. Council of Parents and Citizens

T

Thompson, Kenneth Eustace, First Assistant Secretary, Office of
Environment, Department of Environment, Housing and Community
Development

W

Walker, Ross Leslie, Vice Chairman, A.C.T. Council on the Ageing
Warwick-Smith, George Henry, Secretary, Department of Construction
Watson, Charles Wesley, Secretary, Canberra Division, the Institution of Surveyors, Australia
Watt, Ms Gabrielle, Committee Member, Action for Public Transport
Webster, John Charles, Member of Sub-Committee of A.C.T. Chapter, Royal Australian Institute of Architects
Wensing, Edward, convenor, A.C.T. Council of Social Service, Urban and Community Development Task Force
Westerman, Hans Leo, Associate Commissioner, National Capital Development Commission
Willoughby-Thomas, Mervyn Bryce, Vice-President, A.C.T. Chapter, Royal Australian Institute of Architects
Woods, Michael Colin, formerly Convenor A.C.T. Council of Social Service, Urban and Community Development Task Force

Y

Young, Professor Peter Colin, private resident of Weetangera