The Parliament of the Commonwealth of Australia

Review of the listing of Jabhat al-Nusra and re-listing of six terrorist organisations

Review of the re-listing of Al-Qa'ida in the Arabian Peninsula

Parliamentary Joint Committee on Intelligence and Security

February 2014 Canberra © Commonwealth of Australia 2014

ISBN 978-1-74366-138-3 (Printed version)

ISBN 978-1-74366-139-0 (HTML version)

This work is licensed under the Creative Commons Attribution-NonCommercial-NoDerivs 3.0 Australia License.



The details of this licence are available on the Creative Commons website: http://creativecommons.org/licenses/by-nc-nd/3.0/au/.

Contents

Ме	mbership of the Committee	V
Ter	rms of reference	vii
List	t of abbreviations	ix
List	t of recommendations	xi
1	Introduction	1
	Islamic State of Iraq and the Levant	1
	Jabhat al-Nusra	2
	Abu Sayyaf Group, al-Qa'ida, al-Qa'ida in the Lands of the Islamic Maghreb, Jamiat ul-Ans	ar
	and Jemaah Islamiyah	3
	Al-Qa'ida in the Arabian Peninsula	3
	The Committee's review	3
	The Government's procedures	4
	Jabhat al-Nusra	5
	Islamic State of Iraq and the Levant	6
	Abu Sayyaf Group, al-Qa'ida, al-Qa'ida in Iraq, al-Qa'ida in the Lands of the Islamic Maghr	eb,
	Jamiat ul-Ansar and Jemaah Islamiyah	8
	Al-Qa'ida in the Arabian Peninsula	11
	Committee comment	13
2	The listings	15
	The criteria for listing an organisation	15

The Committee's review	16
Jabhat al-Nusra	16
Islamic State of Iraq and the Levant	20
Al-Qa'ida	22
Abu Sayyaf Group	26
Al-Qa'ida in the Lands of the Islamic Maghreb	28
Jamiat ul-Ansar	31
Jemaah Islamiyah	33
Al-Qa'ida in the Arabian Peninsula	36
Appendix A—List of Submissions	41
Appendix B—Witnesses appearing at private hearing	43

Membership of the Committee

Chair Mr Dan Tehan MP

Deputy Chair Hon Anthony Byrne MP

Members Mr Andrew Nikolic MP Senator Mark Bishop

Hon Tanya Plibersek MP Senator Alan Eggleston

Hon Philip Ruddock MP Senator the Hon John Faulkner

Hon Bruce Scott MP Senator David Fawcett

Senator the Hon Joe Ludwig

Committee Secretariat

Secretary Dr Anna Dacre

Inquiry Secretary Ms Julia Searle

Senior Research Officer Mrs Renee Toy

Terms of reference

This inquiry and report is conducted under the following powers:

Criminal Code Act 1995

Section 102.1A Reviews by Parliamentary Joint Committee on Intelligence and Security

Review of listing regulation

- (1) If a regulation made after the commencement of this section specifies an organisation for the purposes of paragraph (b) of the definition of terrorist organisation in section 102.1, the Parliamentary Joint Committee on Intelligence and Security may:
 - (a) review the regulation as soon as possible after the making of the regulation; and
 - (b) report the Committee's comments and recommendations to each House of the Parliament before the end of the applicable disallowance period.

and

Jabhat al-Nusra: *Criminal Code (Terrorist Organisation – Jabhat al-Nusra) Regulation* 2013, Registered 28 June 2013 (FRLI: F2013L01217)

Abu Sayyaf Group: *Criminal Code (Terrorist Organisation – Abu Sayyaf Group) Regulation 2013,* Registered 11 July 2013 (FRLI: F2013L01353)

Al-Qa'ida: *Criminal Code (Terrorist Organisation – Al-Qa'ida) Regulation 2013,* Registered 11 July 2013 (FRLI: F2013L01357)

Al-Qa'ida in the Lands of the Islamic Maghreb: *Criminal Code (Terrorist Organisation – Al-Qa'ida in the Lands of the Islamic Maghreb) Regulation* 2013, Registered 11 July 2013 (FRLI: 2013L01354)

Islamic State of Iraq and the Levant: Criminal Code (Terrorist Organisation – Islamic State of Iraq and the Levant) Regulation 2013, Registered 13 December 2013 (FRLI: F2013L02097)

Jamiat ul-Ansar: *Criminal Code (Terrorist Organisation – Jamiat ul-Ansar) Regulation* 2013, Registered 11 July 2013 (FRLI: 2013L01356)

Jemaah Islamiyah: *Criminal Code (Terrorist Organisation – Jemaah Islamiyah) Regulation 2013,* Registered 11 July 2013 (FRLI: 2013L01355)

Al-Qa'ida in the Arabian Peninsula: *Criminal Code (Terrorist Organisation – Al-Qa'ida in the Arabian Peninsula) Regulation 2013,* Registered 25 November 2013 (FRLI: F2013L01969)

List of abbreviations

AGS Australian Government Solicitor

AQ Al-Qa'ida

AQI Al-Qa'ida in Iraq

AQAP Al-Qa'ida in the Arabian Peninsula

AQIM Al-Qa'ida in the Lands of the Islamic Maghreb

ASG Abu Sayyaf Group

ASIO Australian Security Intelligence Organisation

FRLI Federal Register of Legislative Instruments

IED Improvised explosive devices

ISIL Islamic State of Iraq and the Levant

JI Jemaah Islamiyah

JuA Jamiat ul-Ansar

UNSC United Nations Security Council

List of recommendations

2 The listings

Recommendation 1

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list Jabhat al-Nursa as a terrorist organisation not be disallowed.

Recommendation 2

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list the Islamic State of Iraq and the Levant as a terrorist organisation not be disallowed.

Recommendation 3

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list al-Qa'ida as a terrorist organisation not be disallowed.

Recommendation 4

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list Abu Sayyaf Group as a terrorist organisation not be disallowed.

Recommendation 5

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list al-Qa'ida in the Lands of the Islamic Maghreb as a terrorist organisation not be disallowed.

Recommendation 6

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list Jamiat ul-Ansar as a terrorist organisation not be disallowed.

Recommendation 7

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list Jemaah Islamiyah as a terrorist organisation not be disallowed.

Recommendation 8

The Committee recommends that the regulation, made under the Criminal Code section 102.1, to list Al-Qa'ida in the Arabian Peninsula as a terrorist organisation not be disallowed.