The Parliament of the Commonwealth of Australia			
Review of Administration and Expenditure No. 5 Australian Intelligence Organisations			
Parliamentary Joint Committee on Intelligence and Security			
June 2007 Canberra			

© Commonwealth of Australia 2007

ISBN No: 978-0-642-78948-8 (Printed version)

ISBN No: 978-0-642-78949-5 (HTML version)

Contents

Fo	reword	V
Me	embership of the Committee	vii
Te	rms of reference	viii
Lis	st of abbreviations	ix
ΤH	IE REPORT	
1	The fifth review of administration and expenditure	1
	The 2006 Review	3
	Scope of the fifth review	3
2	Administration	5
	Reorganisation of agency structures	5
	Impact on agencies of recent legislative changes	7
	Human resource management within agencies	9
	Management of growth	9
	Recruitment	10
	Training	14
	Language skills	15
	Separation rates	17
	Security issues	18
	Staff complaints	20
	Accommodation	21

	Performance management and evaluation	22
	Other issues	23
	Review of Key Judgements	23
	National Security Hotline	23
	AIC brochure	24
	Whole-of-government business continuity measures	24
	Records management	24
	Issues raised by the IGIS	25
	Conclusion	25
3	Expenditure	27
	Submission from the ANAO	27
	Budget Growth	28
	Recruitment costs	31
	Training costs	32
	Financial governance systems	33
	Fraud control and risk management	33
	Conclusion	34
ΑP	PPENDICES	
Αŗ	ppendix A – List of Submissions	37
Αŗ	ppendix B – Witnesses appearing at Private Hearings	39
Αŗ	ppendix C – Recommendations made in the 2006 review	41

Foreword

It is with pleasure that I present the fifth review of the administration and expenditure of the Australian Intelligence Community by the Parliamentary Joint Committee on Intelligence and Security.

The review examined all aspects of the administration and expenditure of the six intelligence and security agencies, including the financial statements for each agency.

The review revisited recruitment and training issues which were examined in detail during the fourth review of administration and expenditure. The Committee found that agencies continue to deal with substantial challenges related to recruiting, training and retaining staff in a very tight marketplace.

Budgetary growth has been significant over the last several years for most of the agencies, and, for some, growth will continue for several more years. It has been a concern of the Committee in previous reviews that rapid expansion could bring with it unavoidable stresses and strains in the organisations at a time when they could least afford growing pains. Agencies discussed the challenge they have faced and continue to face—handling considerably increased budgets in conjunction with, in most cases, rapidly increasing staff numbers.

All the AIC agencies have undergone some structural reorganisation, to varying degrees, to absorb recent growth in the most effective way. In some of the agencies structural reorganisation has meant quite significant change within the organisation while other agencies have absorbed increased staff numbers into the existing structure with little structural change.

The agencies all demonstrated to the Committee that they are mindful of the dangers of rapidly expanding at the expense of maintaining high standards of professionalism and each agency continues to review its strategies to manage this risk.

The Committee is satisfied that the administration and expenditure of the six intelligence and security agencies is currently sound and it thanks the Heads of the AIC agencies and all those who have contributed to this review.

The Hon David Jull MP Chair

Membership of the Committee

Chair The Hon David Jull MP

Deputy Chair Mr Anthony Byrne MP

Members The Hon Duncan Kerr SC MP Senator Alan Ferguson

Mr Stewart McArthur MP Senator the Hon Robert Ray

Mr Steven Ciobo MP Senator the Hon John Faulkner

Senator Fiona Nash

Committee Secretariat

Secretary Ms Margaret Swieringa

(till 1 June 2007)

Mr Stephen Boyd (from 4 June 2007)

Inquiry Secretary Dr Cathryn Ollif

Administrative Officer Mrs Donna Quintus-Bosz

Terms of reference

This review is conducted under paragraph 29(1)(a) of the *Intelligence Services Act* 2001:

■ to review the administration and expenditure of ASIO, ASIS, DIGO, DIO, DSD and ONA, including the annual financial statements (of) ASIO, ASIS, DIGO, DIO, DSD and ONA.

List of abbreviations

AIC Australian Intelligence Community

ANAO Australian National Audit Office

APS Australian Public Service

ASIO Australian Security Intelligence Organisation

ASIS Australian Secret Intelligence Service

DFAT Department of Foreign Affairs and Trade

DIGO Defence Imagery and Geospatial Organisation

DIO Defence Intelligence Organisation

DSD Defence Signals Directorate

EL1 / EL2 Executive Level 1 / 2 within APS

FICC Foreign Intelligence Coordination Committee

FMA Act Financial Management and Accountability Act 1977

FTE Full Time Equivalent

IASF Inter-Agency Security Forum

IGIS Inspector-General of Intelligence and Security

NICP National Indigenous Cadetship Project

NSH National Security Hotline

ONA Office of National Assessments

OSA Organisational Suitability Assessment

OSB Open Source Branch

PM&C Department of Prime Minister & Cabinet

SES Senior Executive Service

SIGINT Signals Intelligence

TS(PV) Top Secret (Positive Vet) security clearance